# REPORT TO CITY PLAN COMMISSION 

Plan Commission Meeting Date: August 21, 2018
Common Council Meeting Date: September 19, 2018
Item: Preliminary Plat - Apple Ridge
Prepared By: Don Harp

## GENERAL INFORMATION

Owners: Goodness Grace, LLC c/o Jerome R. Koleske, Manager; Otto and Mary Ann Reetz; and M \& J Weyenberg Properties, LLC c/o Gerald and Mary Ann Weyenberg, Members

Applicant: Apple Tree - Appleton Four, LLC c/o Jason Mroz
Consulting Civil Engineer: Davel Engineering \& Environmental, Inc.
Plat Reviewed Dated/Drafted By: 7-27-18 and drafted by James R. Sehloff, P.L.S. No. S-2692
Location: Southeast corner of North Ballard Road and East Apple Creek Road

## Tax Id Numbers:

Town \#10-1-1567-00 (all) = City \#31-1-8307-00
Town \#10-1-1567-01 (all) = City \#31-1-8307-01
Town \#10-1-1561-00 (part) = City \#31-1-8307-02
Town \#10-1-1569-00 (part) = City \#31-1-8307-03
Town \#10-1-1570-00 (part) = City \#31-1-8307-04
Town \#10-1-1571-08 (all) = City \#31-1-8307-05
Petitioner's Request: The applicant is proposing to subdivide the property for single-family residential development (Phase 1).

## BACKGROUND

The subject property was included in the Apple Ridge Annexation that was approved by the Plan Commission on August 7, 2018 and by the Common Council on August 15, 2018. The subject property was officially annexed to the City on August 21, 2018 at 12:01 a.m.

Rezoning \#9-18 is also being presented at this August 21, 2018 Plan Commission meeting. Rezoning \#918 will need to be approved in order for the Preliminary Plat to be approved.

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## STAFF ANALYSIS

Existing Conditions: The subject lot to be subdivided is currently undeveloped. The area to be platted for single-family residential development totals 59.8577 acres, which will be divided into 79 lots and 6 outlots.

Zoning Ordinance Review Criteria: Lot development standards (Section 23-93 R-1B Single-family district of the Municipal Code) are as follows:

- Minimum lot area: Six thousand $(6,000)$ square feet.
- The proposed lots range in size from 7,832 square feet to 268,332 square feet. Outlot 1 ( 785 square feet) and Outlot 3 ( 921 square feet) do not meet the lot area requirement. All other lots satisfy this requirement.
- Minimum lot width: Fifty (50) feet.
- The typical lot dimensions for the proposed lots are 58 feet X 200 feet. Lot 8 (25 feet) and Outlot 5 (30 feet) do not meet the lot width requirement. All other lots satisfy this requirement.
- Minimum front, side, and rear yard setbacks: Twenty (20) foot front yard [twenty-five (25) foot minimum on arterial street], Six (6) foot side yard, and Twenty-five (25) foot rear yard.
- Required setbacks for buildings and structures will be reviewed through the building permit review process.
- Maximum building height: Thirty-five (35) feet.
- This will be reviewed through the building permit review process.
- Maximum lot coverage: Fifty percent (50\%).
- This will be reviewed through the building permit review process.

Compliance with the Appleton Subdivision Regulations: This subdivision complies with the Appleton Subdivision Regulations, except for the following:

- Proposed lot area for Outlot 1 is 785 square feet, minimum 6,000 square feet is required per Section 17-3(c)(6) and Section 23-93(g)(1) of the Municipal Code. The modification allows for a reduction of lot area from 6,000 square feet to 785 square feet. Note: Per Preliminary Plat Note \#8, this outlot will be owned by the Home Owners Association and used for landscaping.


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- Proposed lot area for Outlot 3 is 921 square feet; 6,000 square feet is required per Section 173(c)(6) and Section 23-93(g)(1) of the Municipal Code. The modification allows for a reduction of lot area from 6,000 square feet to 921 square feet. Note: Per Preliminary Plat Note \#8, this outlot will be owned by the Home Owners Association and used for landscaping.
- Proposed Outlot 4 does not abut a dedicated public street in Phase 1 of this development per Section 17-26 (c)(1) of the Municipal Code requires all lots shall abut on a public street or an approved access. The modification allows for a lot not to abut a dedicated public street temporarily, unless a temporary access easement is proposed. Note: When Phase 2 is platted, this outlot will abut a dedicated public street. Also, per Preliminary Plat Note \#l, this outlot will be used for storm water management.
- Proposed lot width for Outlot 5 is 30 feet, 50 feet is required per Section 17-3(c)(6) and Section $23-93(\mathrm{~g})(3)$ of the Municipal Code. The modification allows for a reduction of lot width from 50 square feet to 30 square feet. Note: Per Preliminary Plat Note \#1, this outlot will be used for storm water management.
- Proposed lot width for Lot 8 is 25 feet; 50 feet is required per Section 17-3(c)(6) and Section 23$93(\mathrm{~g})(3)$ of the Municipal Code. The modification allows for a reduction of lot width from 50 square feet to 25 square feet on a temporary basis. Note: When Phase 2 is platted, this lot will satisfy the minimum lot width requirement.
- Proposed Lot 42 is a double frontage lot. Section 17-26(c)(2) of the Municipal Code states, "Double frontage lots shall not be permitted except as required by the Common Council where they are desirable to provide separation of development from traffic arterials or inharmonious uses, or to overcome disadvantages of topography or situation. A planting screen easement of at least 20 feet, and across which there shall be no right of access, may be required along the line of lots abutting such traffic arteries or other inharmonious use." Note: This parcel configuration is necessary to have uniform property lines and avoid unnecessary bend/jogs in the property lines, which lead to ownership confusion in the future. Staff will request a no access restriction note to Harrier Court be placed on the Plat for Lot 42.

In recognition of the environmental features (floodplain, wetlands, navigable stream, and topography) located on this site and its location with respect to the existing roads and adjacent parcel configurations results in a layout with curvilinear street patterns, stream crossings, narrower lot widths and stormwater management areas. Therefore, per Section 17-3(f) of the Municipal Code, when the Common Council finds that extraordinary hardship or injustice will result from strict compliance with this ordinance, it may vary the terms thereof to the extent deemed necessary and proper to grant relief to the above-referenced items, provided that the modification meets the following three standards:

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(1) The modification is due to physical features of the site or its location. Yes, staff concludes the existing environmental features located on this site (topography, floodplain, wetlands, navigable stream) and its location with respect to the existing roads connections and parcel lines influence the location and layout of proposed lots, roads, stream crossings and stormwater ponds within the development. These features contribute to challenges of designing Outlots 1, 3, 4, 5, and Lots 8 and 42 in accordance with the applicable requirements of the Zoning and Subdivision Ordinance.
(2) The modification is the least deviation from this ordinance which will mitigate the hardship. Yes, staff concludes the modifications are minimal deviations and necessary to achieve the residential density shown on the preliminary plat.
(3) The modification is not detrimental to the public interest and is in keeping with the general spirit and intent of this ordinance. Yes, staff concludes public safety should not be adversely affected by granting the above-referenced modifications for Outlots 1, 3, 4, 5, and Lots 8 and 42.

- Floodlands. Subdivided lots shall have at least fifty (50) percent of the minimum required lot area ( 3,000 square feet), based upon the respective zoning district, at least two (2) feet above the elevation of the one hundred (100) year reoccurrence interval flood per Section 17-26(i)(1) of the Subdivision Ordinance. Note: Lots 8, 11, 12, 23-28, 57-60, 75-79, Outlots 4 and 6 are located in floodfringe areas and will be removed from floodplain by filling per Preliminary Plat Note \#6. This requirement and placement of fill will be reviewed and verified through the building permit review process for new home construction on the applicable lots.
- Any lot containing slopes of $20 \%$ or greater will require compliance with Section(s) 23-26(i)(2) and 23-26(i)(2) a. of the Subdivision Ordinance prior to the issuance of a building permit. The intent of this section is to have slopes of $20 \%$ and greater shown on the plat. Compliance with Section(s) 23-26(i)(2) and 23-26(i)(2) a. will be verified through the building permit review process for new home construction on the applicable lots.

Stormwater Regulations: The Department of Public Works, Engineering Division indicated a Stormwater Permit Application with Stormwater Management Plan has not been submitted for review. Additional Engineering comments that may affect the plat, drainage plan, and sewer/water feasibility plan are anticipated to result from that review process.

Access and Traffic: Vehicular access to the subject lots is provided by existing Apple Creek Road (C.T.H. E) and Ridge Haven Lane, which connects to proposed Peregrine Boulevard and Osprey Drive.

## Surrounding Zoning Classification and Current Land Uses:

North: City Zoning: R-1B Single-Family District
Current Land Use - Single-family residential
Town of Grand Chute Zoning: AGD, General Agricultural District Current Land Uses - Residential and Agricultural

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South: Town of Grand Chute Zoning: AGD, General Agricultural District Current Land Uses - Residential and Agricultural<br>East: Town of Grand Chute Zoning: AGD, General Agricultural District Current Land Use - Agricultural<br>West: City Zoning: R-1B Single-Family District<br>Current Land Use - Single-family residential<br>Town of Grand Chute Zoning: AGD, General Agricultural District Current Land Uses - Residential and Agricultural

Appleton Comprehensive Plan 2010-2030: Community and Economic Development staff has reviewed this proposal and determined it is compatible with the One and Two-Family Residential designation shown on the City's Comprehensive Plan 2010-2030 Future Land Use Map. Listed below are related excerpts from the City's Comprehensive Plan 2010-2030.

## Goal 1 - Community Growth

Appleton will continue to provide opportunities for residential, commercial, and industrial growth, including appropriate redevelopment sites within the downtown and existing neighborhoods, and greenfield development sites at the City's edge.

Goal 3 - Housing Quality, Variety, and Affordability
Appleton will provide a variety of rental and ownership housing choices in a range of prices affordable to community residents, and ensure that existing housing is adequately maintained in terms of physical quality and market viability.

OBJECTIVE 5.3 Housing and Neighborhoods:
Provide a range of housing options that meet the needs and appeal to all segments of the community and allows residents to age in place.

Policy 5.3.3 Plan for a supply of developable land suitable for residential development.

## OBJECTIVE 10.1 Land Use:

Provide an adequate supply of suitable land meeting the demand for development of various land uses.
OBJECTIVE 10.4 Land Use:

Plan for compact, efficient, and fiscally responsible growth of residential, commercial, and industrial development in new neighborhoods in order to implement the principles of smart growth.

Policy 10.4.1 Continue to guide residential growth to locations either contiguous to or within presently urbanized areas. As peripheral development occurs, it should be at a compact, urban density to ensure new neighborhoods can be efficiently served by public infrastructure.

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Technical Review Group Report (TRG): This item was discussed at the July 17, 2018 Technical Review Group Report meeting.

- Per Engineering Division, a Stormwater Permit application with Stormwater Management Plan (SWMP) pursuant to Chapter 20, Article VI of the Municipal Code is required but has not been submitted for review and approval. Revisions to the plat, drainage plan, and storm sewer design may be required based on that review.


## RECOMMENDATION

The Apple Ridge Preliminary Plat, as shown on the attached maps, BE APPROVED subject to the following conditions:

1. The following information is to be provided on the Final Plat:
a. A separate exhibit showing 50' Shoreland Zoning Setbacks.
b. A separate exhibit showing Wetland Protective Areas.
c. A separate exhibit showing Flood Fringe and Floodway, as well as any areas that have been removed from the floodplain via placement of fill.
d. On each exhibit, the appropriate line work shall be defined by a metes $\&$ bounds description. Each exhibit shall include a statement referencing the corresponding section of the Appleton Municipal Code. The floodplain exhibit shall include a statement that for any structures with basements located within areas removed from the floodplain via fill placement, a Professional Engineer registered in Wisconsin shall submit a statement prior to occupancy that the structure is reasonably safe from flooding, per FEMA Technical Bulletin 10-01, Figure 1.
e. Label the meander lines or place in the legend identification for the meander lines.
f. Label the watercourse.
g. The Public Trust statement shall be included with all Plats that have a navigable stream, revise as necessary.
h. The location map does not appear to match the plat limits, revise as necessary.
i. Clarify the Easterly limits of Outlot 5, revise line type as necessary.

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j. Outlot 4 does not have public access, revise as necessary or provide a temporary access easement.
k. List the outside diameter of iron pipes found.

1. Provide an Ordinary High Water Mark (OHWM) Statement. At a minimum, the statement shall provide the source of the determination and if it is approximate. See State Statute 236.025 for additional detail.
m. Renumber Lot 619 to Lot 75 .
n. Add a note indicating there is no access allowed from Harrier Court to Lot 42.
o. Add a separate category identifying slopes of $20 \%$ and greater to the final plat and add affected lot numbers to Note \#5.
2. The Stormwater Management Plan and Stormwater Permit Application pursuant to Chapter 20, Article VI shall be submitted to the City of Appleton Engineering Division for review and approval prior to the Final Plat being scheduled for Plan Commission or Common Council approval.
3. Grant all modifications listed in the staff report for Outlots $1,3,4,5$, and Lots 8 and 42 .
4. The calculation of land area for each lot (pre-filled condition) that is at least two (2) feet above the one hundred (100) year reoccurrence interval flood elevation shall be submitted with the Final Plat materials.
5. Park fees pursuant to the Development Agreement shall be paid to the City of Appleton Finance Department prior to City signatures being affixed to the Final Plat.
6. The Preliminary Plat and Rezoning \#9-18 being acted on at the same Common Council meeting.
7. A Development Agreement is required between the City and applicant that identifies the duties and responsibilities with respect to development of the subject land.

Apple Ridge
Part of the Northwest $1 / 4$ of the Fractional Northwest 1/4, par of Sounhwest $1 / 4$ Fractional Northwest $1 / 4$; part of Southeast $1 / 4$ of the Fractional Northwest $1 / 4$ and part of Lot 2 CSM 3863 , located in part of the Northwest $1 / 4$ of the Fractiona Notes: $\qquad$










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