

# **REPORT TO CITY PLAN COMMISSION**

Plan Commission Meeting Date: July 10, 2018

Common Council Meeting Date: No formal action required

**Item:** Minor Amendment to Special Use Permit #33-05

Case Manager: David Kress

#### **GENERAL INFORMATION**

Owner: H & S Investment Group, LLC c/o Roger Hager

**Applicant:** Wilder's Bistro c/o Terrance Wilder

Address/Parcel #: 2639 South Oneida Street (Tax Id #31-8-1513-00)

**Petitioner's Request:** The applicant is requesting to amend Special Use Permit #33-05 to allow alcohol sales and service within an expanded outdoor patio south of the existing restaurant.

#### **BACKGROUND**

Special Use Permit #13-00 for a restaurant with alcohol sales at 2639 South Oneida Street was approved by Common Council on September 20, 2000. The approval was granted with one condition listed as follows:

- 1. Site Plan Review approval is required, and all standard elements including parking lot landscaping, buffers, driveway closure, and sidewalks must be met prior to issuance of building permits.
  - Condition satisfied. Site Plan #00-41 was approved on March 5, 2001 and subsequent building permits were issued for Sergio's Restaurant and the parking lot serving the site.

Special Use Permit #33-05 to expand an existing restaurant by allowing outdoor seating with alcohol service at 2639 South Oneida Street was approved by Common Council on December 21, 2005. The approval was granted with five conditions listed as follows:

- 1. The serving and consumption of alcohol is limited to the interior ground floor of the existing restaurant and the outdoor patio area (south side of building) as identified by the development plan. Any future expansions into additional building space or outdoor areas not identified by the development plan, for the serving and/or consumption of alcohol, will require a new Special Use Permit application to be applied for and approved.
  - Development plan drawings included with Special Use Permit #33-05 identified the interior of the restaurant and outdoor patio to be approximately 8,868 square feet and 656 square feet, respectively, for a total area of 9,524 square feet. The applicant's request is to expand the existing outdoor patio located south of the building by an additional 625 square feet, which represents an overall increase of approximately 6.6%.

## Minor Amendment to Special Use Permit #33-05 July 10, 2018 Page 2

- 2. The owner/applicant is encouraged to contact and meet with representatives from the Appleton Police Department (Pat DeWall or Carlos delPlaine) and the Appleton Fire Department (Vernon Green) to insure that both Police and Fire requirements and concerns are being addressed prior to issuance of building permits.
  - Police Department and Fire Department staff are part of the Technical Review Group (TRG) that receives information and comments on items prior to appearing before Plan Commission. No comments were received from either department on this item.
- 3. The use shall conform to the standards established in Chapter 9, Article III, Alcoholic beverages, of the Appleton Municipal Code.
  - Ongoing condition. This condition continues to apply at this location.
- 4. All Noise Ordinances shall be adhered to at all times.
  - *Ongoing condition. This condition continues to apply at this location.*
- 5. The applicant shall apply to the City Clerk to amend the current Liquor License to include the expansion area (outdoor seating) used for the serving and/or consumption of alcohol. Any expansion of a restaurant with alcohol sales requires approval of a premise description amendment of the existing liquor license from the Safety and Licensing Committee and Common Council.
  - Wilder's Bistro has applied for a premise amendment for their current Liquor License. This item is on track to appear before the Safety and Licensing Committee on July 11, 2018 and Common Council on July 18, 2018.

### **STAFF ANALYSIS**

**Project Summary:** Wilder's Bistro has already operated at the subject area, located near the intersection of South Oneida Street and West Valley Road, for seven months. The applicant proposes to allow alcohol sales and service within an expanded outdoor patio south of the existing restaurant. The proposal would increase the outdoor patio by approximately 625 square feet and install an additional door to the interior, as shown on the attached development plan.

**Existing Site Conditions:** The existing multi-tenant building totals approximately 37,840 square feet, including the other commercial uses on-site. The roughly 3.6-acre site also includes off-street parking west, south, and east of the building. Access is provided by curb cuts on South Oneida Street and cross access with properties to the south.

**Operational Information:** A plan of operation is attached to the Staff Report.

**Outdoor Seating Area:** The existing outdoor patio located south of the building is approximately 656 square feet, and the proposal would increase its size by approximately 625 square feet. The expanded outdoor area would also be enclosed with a concrete/wood fence that is six feet in height. The applicant

## Minor Amendment to Special Use Permit #33-05 July 10, 2018 Page 3

proposes to utilize the expanded outdoor patio for alcohol sales and service, as is shown on the development plan and described in the plan of operation.

**Surrounding Zoning and Land Uses:** The surrounding area is under the jurisdiction of the City of Appleton (north, south, east, and west). The uses are generally commercial and residential in nature.

North: C-2 General Commercial District. The adjacent land uses to the north are currently a mix of commercial uses.

South: C-2 General Commercial District. The adjacent land uses to the south are currently a mix of commercial uses, including a gasoline station and car wash.

East: PD/C-2 Planned Development General Commercial District. The adjacent land uses to the east are currently a mix of commercial uses.

West: R-3 Multi-Family District. The adjacent land uses to the west are currently multi-family residential.

**Appleton Comprehensive Plan 2010-2030:** Community and Economic Development staff has reviewed this proposal and determined it is compatible with the Commercial designation shown on the City's *Comprehensive Plan 2010-2030* Future Land Use Map. Listed below are related excerpts from the City's *Comprehensive Plan 2010-2030*.

#### *Goal 1 – Community Growth*

Appleton will continue to provide opportunities for residential, commercial, and industrial growth, including appropriate redevelopment sites within the downtown and existing neighborhoods, and greenfield development sites at the City's edge.

#### Goal 8 – Economic Development

Appleton will pursue economic development that retains and attracts talented people, brings good jobs to the area, and supports the vitality of its industrial areas, downtown, and neighborhood business districts.

#### *OBJECTIVE 9.4 Economic Development:*

Ensure the continued vitality of downtown and the City's neighborhood commercial districts.

## OBJECTIVE 10.5 Land Use:

Support the continued redevelopment and revitalization of land uses adjacent to Appleton's key transportation corridors and downtown.

#### Chapter 17: South Oneida Street Corridor Plan, General Plan:

Land Uses – The general commercial designation is recommended for an area beginning at the intersection of South Oneida Street and Calumet Street, and extending south to Midway Road. The general commercial area may be characterized as typical suburban commercial strips including both office and retail or service uses. Development may consist of freestanding buildings or multi-tenant buildings.

**Zoning Ordinance Requirements:** Section 23-172(m) of the Municipal Code requires a minimum number of off-street parking spaces based on the use of a property. In this case, the subject property has historically functioned as a "shopping center" use, per Assessor's Office and building permit records. The proposed expansion of the outdoor patio will not increase the gross floor area of the existing multitenant building. Therefore, the number of parking spaces required for the subject property remains the same at 152 parking spaces. Even with three existing parking spaces being eliminated for the applicant's request, the 175 remaining parking spaces provided exceeds the required amount.

Changes to Special Uses: The subject property has a zoning designation of C-2 General Commercial District. Per Section 23-113(e) of the Municipal Code, a restaurant with alcohol sales and service requires a Special Use Permit in the C-2 District, but Special Use Permits #13-00 and #33-05 were approved previously. This item has been referred to the Plan Commission per Section 23-66(g) of the Municipal Code, which states:

- (1) *Minor change.* Minor changes shall be submitted to and reviewed by the Plan Commission. Minor changes include:
  - a. Expansions of special uses of less than 10%.

The expanded outdoor patio, proposed at an additional 625 square feet, constitutes an expansion of less than 10%.

b. Other changes which keep with the general intent and character of the Special Use Permit previously issued.

This minor amendment request is consistent with the general intent and character of Special Use Permits #13-00 and #33-05, as the subject area will continue to be used as a restaurant and outdoor seating area with alcohol sales and service.

Note: Minor amendments to an existing Special Use Permit do not require Common Council action.

**Finding of Fact:** This request was reviewed in accordance with the standards for granting a Special Use Permit under Sections 23-66(e)(1-6) and 23-66(h)(6) of the Municipal Code, which were found in the affirmative, as long as all stipulations are satisfied.

**Technical Review Group (TRG) Report:** This item was discussed at the June 19, 2018 Technical Review Group meeting.

• **Inspections Division Comments:** Building permits are required for the fence surrounding the outdoor patio and the opening (door) in the exterior wall.

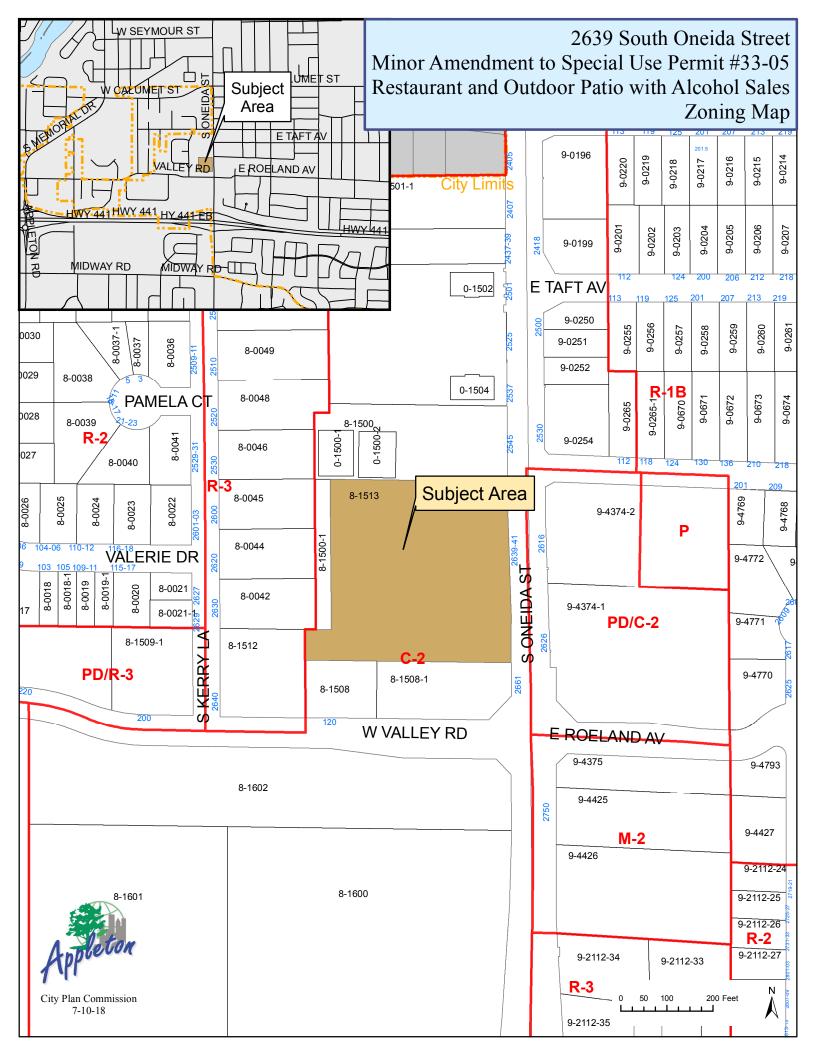
#### **RECOMMENDATION**

Staff recommends, based on the above, that Minor Amendment to Special Use Permit #33-05 for an existing restaurant and expanded outdoor patio with alcohol sales and service at 2639 South Oneida Street

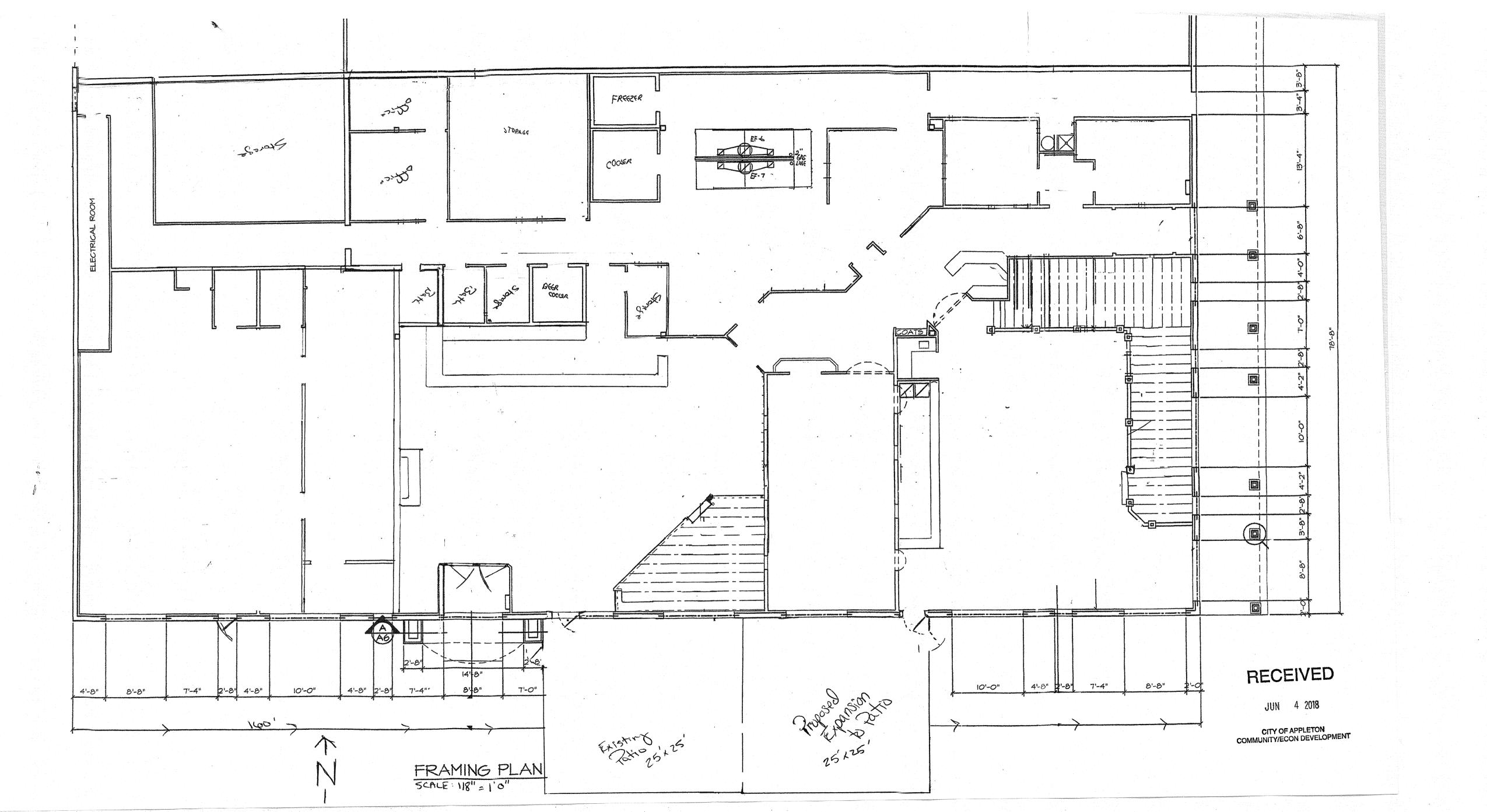
## Minor Amendment to Special Use Permit #33-05 July 10, 2018 Page 5

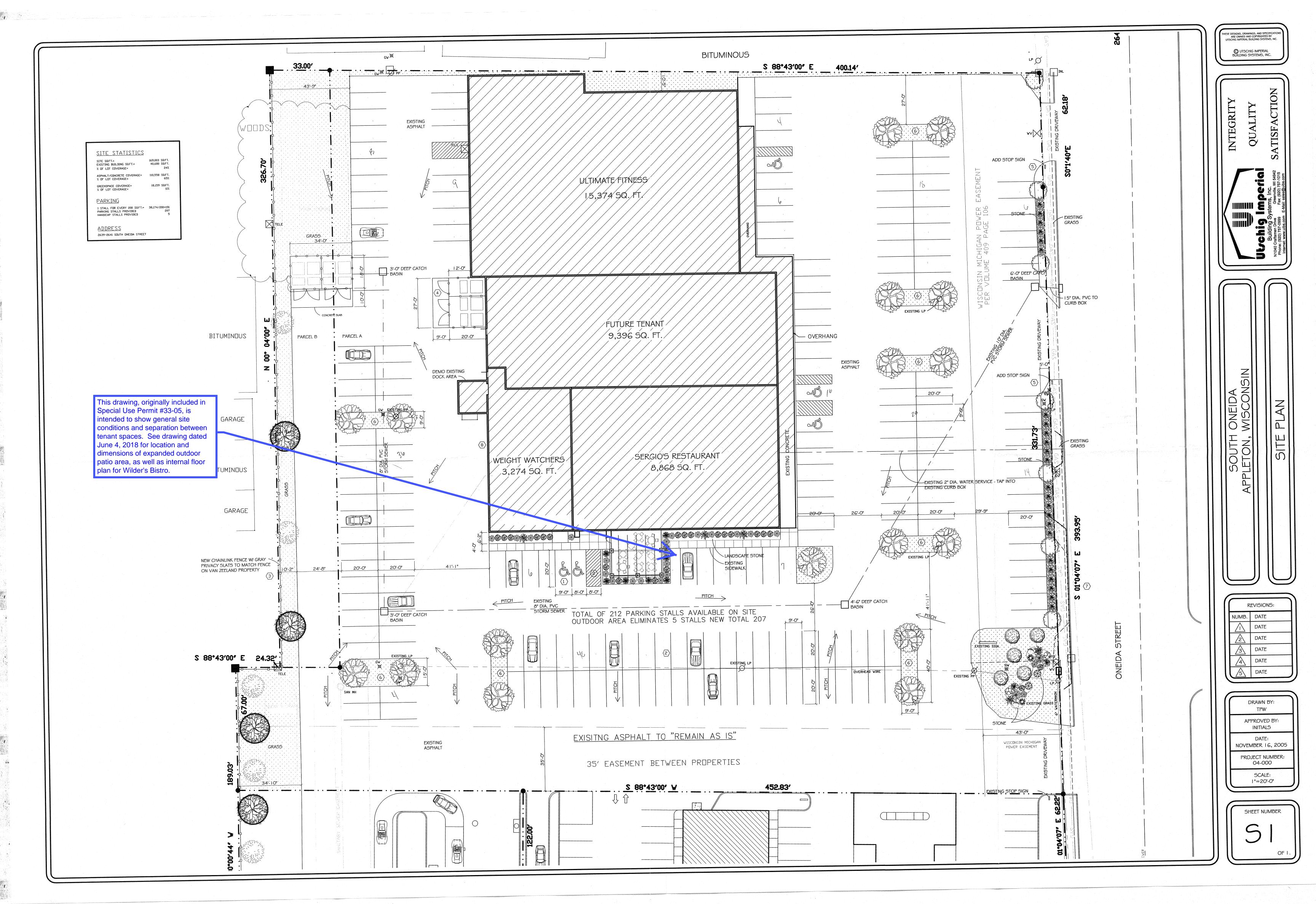
(Tax Id #31-8-1513-00), as shown on the attached maps and per attached plan of operation, **BE APPROVED** to run with the land, subject to the following conditions:

- 1. The serving and consumption of alcohol is limited to the interior ground floor of the existing restaurant and outdoor patio area, as identified on the attached development plan drawings. Any future expansions for the serving and/or consumption of alcohol may require a major or minor amendment request to this Special Use Permit, pursuant to Section 23-66(g) of the Municipal Code.
- 2. The use shall conform to the standards established in Chapter 9, Article III, Alcoholic Beverages, of the Municipal Code.
- 3. All applicable codes, ordinances, and regulations, including but not limited to Fire, Building, and Health Codes and the Noise Ordinance, shall be complied with.
- 4. The applicant shall receive approval of a Liquor License premise amendment from the City Clerk prior to serving or consuming alcohol in the expanded outdoor seating area.
- 5. Building permits are required from the Inspections Division for the fence surrounding the outdoor patio and the opening (door) in the exterior wall.
- 6. Compliance with the plan of operation is required at all times. Changes to the plan of operation shall be submitted to the Community and Economic Development Department for review and approval.
- 7. The subject site already exceeds the maximum 75% lot coverage in the C-2 General Commercial District. In order to prevent an increase in lot coverage, the amount of pervious surface area removed for the expanded outdoor patio, if any, needs to be replaced somewhere else on the site.
- 8. Special Use Permit #33-05, as now amended, will replace Special Use Permit #13-00 to cover the interior ground floor of the restaurant and outdoor patio in its entirety.









# TAVERN AND/OR RESTAURANT WITH ALCOHOL SALES PLAN OF OPERATION AND LOCATIONAL INFORMATION

Business Information:				
Name of business:	ER'S BISTRO			
Years in operation: 7 MON				
Percentage of business derive	ed from restaurant service: _	<u>90   </u> %		
	ent (detailed explanation of bu			
BAR AREA. I AM	REQUESTING ALCOHO	L SERVICE ON		
THE PATIO THAT WILL SEAT ABOUT 30 PEOPLE.				
Proposed Hours of Operation	on for Indoor Uses:			
Day	From	То		
Week Day	11:00 AM	9:00 PM		
Friday	11:00 AM	10:00 PM		
Saturday	11:00 AM	1D:00 PM		
Sunday	II:DO AM	9100 PM		
Building Capacity and Area	:			
Maximum number of persons determined by the Internation whichever is more restrictive:  Gross floor area of the existin		nternational Fire Code (IFC)		
Gross floor area of the propos				
Gross floor area of the propos	sed building(s).			
Describe Any Potential Nois	se Emanating From the Prop	oosed Use:		
Describe the noise levels anti	cipated from all equipment or	other mechanical sources:		

Describe how the crowd noise	will be controlled inside and	outside the building:	
THERE WILL BE A	PRIVACY WALL A	IND STAFF AND	
MANAGEMENT OUT	THE CONSTANTLY	TO KEEP THE	
NOISE UNDER CONT	ROL		_
If off-street parking is available will be controlled:			lot
MANAGEMENT AND	STAFF WILL MONIT	TOR ACTIVITY IN	
THE PARKING LOT			_
			_
Outdoor Uses:			
Location, type, size and desig	n of outdoor facilities:	i	
Outdoor patio	700 seft add?	tronal	
Type and height of screening	of plantings/fencing/gating:	. 1	
Concrete & Wood	2 lo tall o	verall	
Is there any alcohol service in	corporated in this outdoor fa	cility proposal? Yes <u>≭</u> No	· <u> </u>
Are there plans for outdoor m	usic/entertainment? Yes <u>×</u>	No	
If yes, describe how the noise	will be controlled:		
THERE WILL BE A !	FEW SPEAKERS PLAYIN	OG GOFF MUSIC CON	TROLLED BY ME.
Is there any food service inco			
Proposed Hours of Operation	on for Outdoor Uses: SAM	E AS THE RESTAU	RANT
Day	From	То	
Week Day			
Friday			
Saturday			
Sunday			

Outdoor Lighting:
Type: Toles wall packs, indirect lighting
Type: Poles, wall packs, indirect lighting Location: in patio, on buildings, and in lot.
Off-Street Parking:
Number of spaces existing: $\frac{100 + 100}{100}$
Number of spaces proposed: Source No Change
Other Licensed Premises:
The number of licensed premises within the immediate geographic area of the proposed location will be considered in order to avoid an undue concentration that may have the potential of creating public safety problems or deterring neighborhood development.
List nearby licensed premises:
Number of Employees:
Number of existing employees:30
Number of proposed employees:
Number of employees scheduled to work on the largest shift: