# CITY OF APPLETON COMPREHENSIVE PLAN UPDATE

Spring 2025

**Phase 2 Summary of Findings** 

**SMITHGROUP** 

4

### Learn

We reviewed past City plans, data, and more to better understand Appleton today

When | Fall

How | Focus Groups, Website, Advisory Group Meetings, Review Past Plans, Analyze Data on **Existing Conditions and** Trends

### Dream

We dreamed big together to establish a shared vision for the future and goals to get there

When | November-Jan

**How** | Community Open House, Survey, Focus Groups, Advisory Groups, At Home Toolkits

## **Explore**

We met with community members to talk about the tools we can use to make that vision a reality

When | March 2025

### **Draft**

We will create and edit the draft of *Plan* Appleton together, which will say when and where the City should use these tools.

When | Spring 2025

### Act

The City will adopt a final version of *Plan* Appleton and start implementing it right away

When | Summer 2025

In the spring, we met with stakeholders and the community for Phase 3 of Plan Appleton, where we explored new opportunities. **ENGAGEMENT OPPORTUNITIES** 

- 3 Subarea Focus Groups
  - S. Oneida Street Subarea
  - Wisconsin Avenue Subarea
  - Northland Avenue/Richmond Street Subarea
- 1 Public Workshop
- 5 Stakeholder Sessions
  - Non-Profits
  - **Community Organizations**
  - Small and Medium Sized Businesses
  - **Thompson Senior Center**
  - Neighbors in Action Sessions

#### **TOTAL PARTICIPANTS**

There were 110 total attendees across all inperson sessions, 312 online survey responses, and 470 map pins placed.





## WISCONSIN AVENUE FOCUS GROUP

#### **KEY FINDINGS**

#### Design

- There was interest in maintaining neighborhood character through appropriate heights to transition into existing neighborhoods.
- While there was interest in steps like adding a second story to existing buildings, existing structures may not be load bearing for a second story.
- There was interest in retaining and allowing existing housing to be partially converted for commercial use or were added onto for commercial uses.
- There were several comments about commercial buildings needing help with façade improvements.
- Interest in having Wisconsin visually bridge the surrounding two neighborhoods on either side of the subarea through a unified vision.
- There is a strong desire for public art installations throughout the subarea.
- Recurring comments were made about noise and shade with an interest in adding as much vegetation as possible to help with this.

#### **Parking**

- There were questions about if a parking ramp would work here.
- There was mention that Appvion may already have shared parking agreements and that, if this were the case, it could set a great example for there be more shared parking agreements in the subarea.
- There was interest in considering transit circulator (ADI has a shuttle that operates in summer months – what would a loop to WI Ave look like?).
- There were several comments comparing the amount of parking that is required versus what is needed.
- A concern regarding parking in the back was safety because it is not as visible from the street.
- Access management was mentioned as a concern, especially at the Oneida intersection.

#### Uses

- There was interest in adding live/work as a use to C-1 (right now C-1 requires a minimum of 3 residential dwellings in a development) and in having the first 25-30' be retail but permitting housing behind that. Other ideas mentioned were to...
  - Ease temporary use zoning
  - Consider evening farmer's market
  - Consider allowing business chalets for popups
- There was mention of a need for smaller commercial business spaces.
- People mentioned the important of restaurants in this areas and it's identity as a hub for diverse food offerings.

#### Redevelopment

Most comments from the stakeholder session and workshop engagement overlapped with potential redevelopment sites identified prior. One additional site mentioned during the stakeholder session was that the large parking area across from Appvion could become a mixed-use development.

## **WISCONSIN AVENUE FOCUS GROUP**

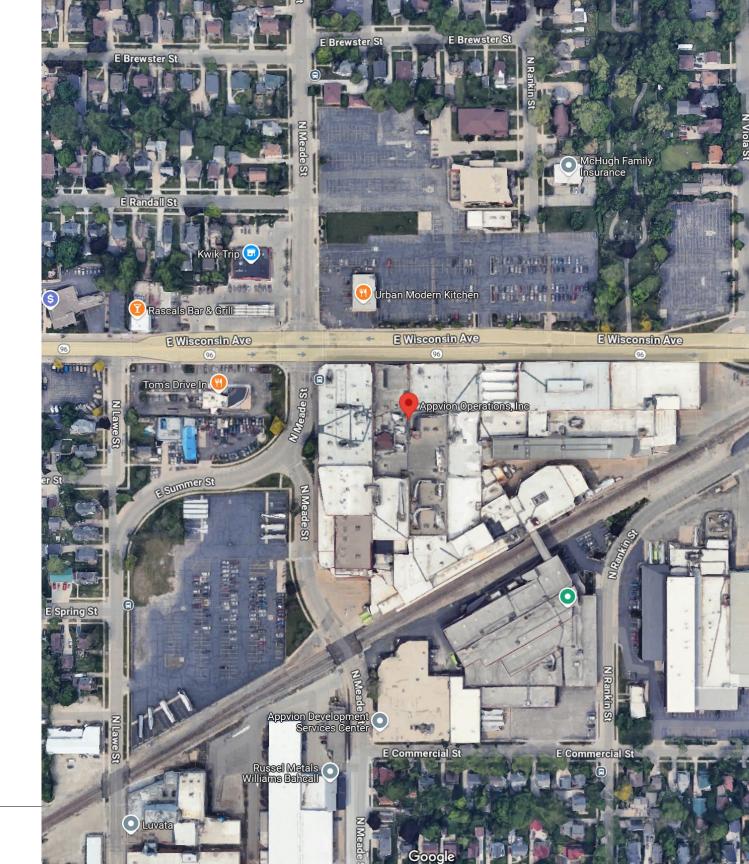
#### **KEY FINDINGS**

#### **Appvion Node**

People had noted that Appvion could be a prime opportunity for redevelopment in the future if current uses phase out or are interested in redeveloping facilities. This would be a key gateway for the subarea.

- **Opportunities** 
  - Could go taller, up to 4-5 stories, to maximize housing
  - Good transition to neighborhood
  - Could add green space in the parking lot
    - Currently used for employee events
    - Potential community gathering space
  - Rethink Meade / Summer / Wisconsin interchange. Mentioned in stakeholder session and workshop as a difficult intersection

- Constraints
  - Rail a concern, noisy and dusty



## ONEIDA STREET FOCUS GROUP

#### **KEY FINDINGS**

#### **Riverview Gardens**

- Current property owners are open to have better trail connections.
- Current property owners are not interested in operating a restaurant themselves on site.

#### **Trail Access**

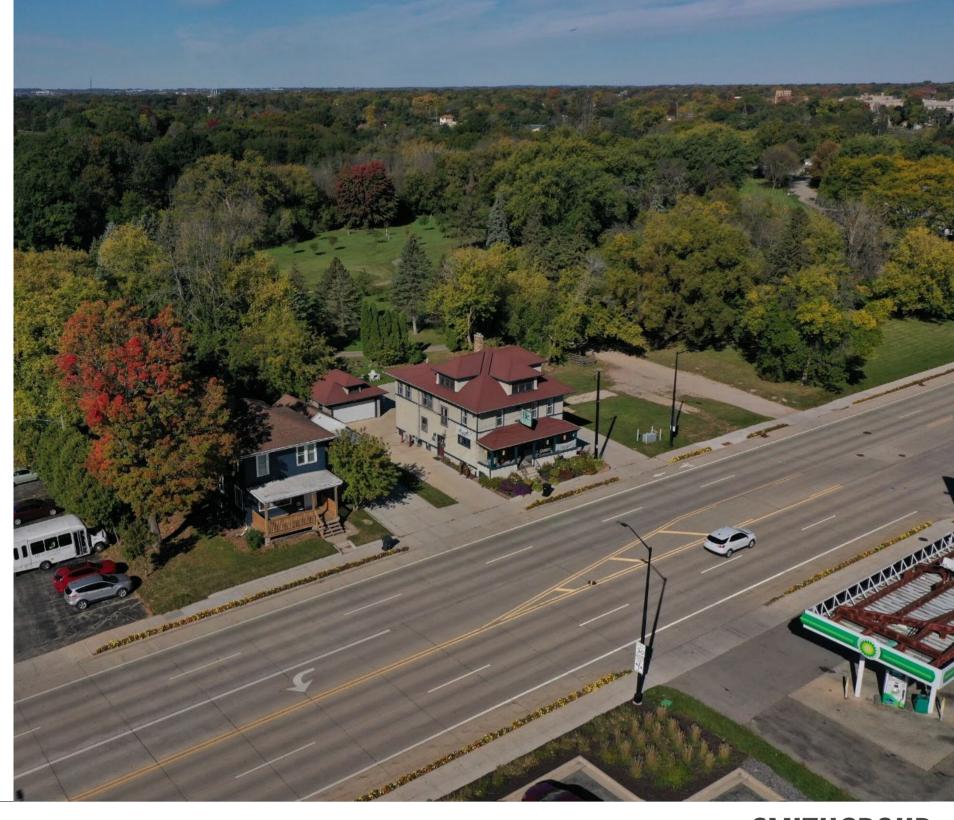
- The team discussed the need for more intentional access points from S Oneida Street.
- Many people do not know they have access to the trail.

#### **River Access**

There is a strong desire for more access to the river.

#### **Riverview Lutheran Church and School**

- There is a new site plan task force/committee
- Mentioned opportunities to establish this as a community center for activity
- Frontage along Oneida is not uniform and would require acquisition of houses



## NORTHLAND AVENUE / RICHMOND STREET FOCUS GROUP

#### **KEY FINDINGS**

#### **Northland**

- Participants discussed how they felt the Northland mall site in particular could support taller buildings at 4-5 stories in height.
- Midwest vernacular style building (buildings with features like pitched roofs, gables, and architectural details) is preferred over flat roof building.

#### Richmond

The connection to Aldi is desirable for many residents.

#### Housing

Not only more housing but also housing for all income levels.

#### **Desirable Uses**

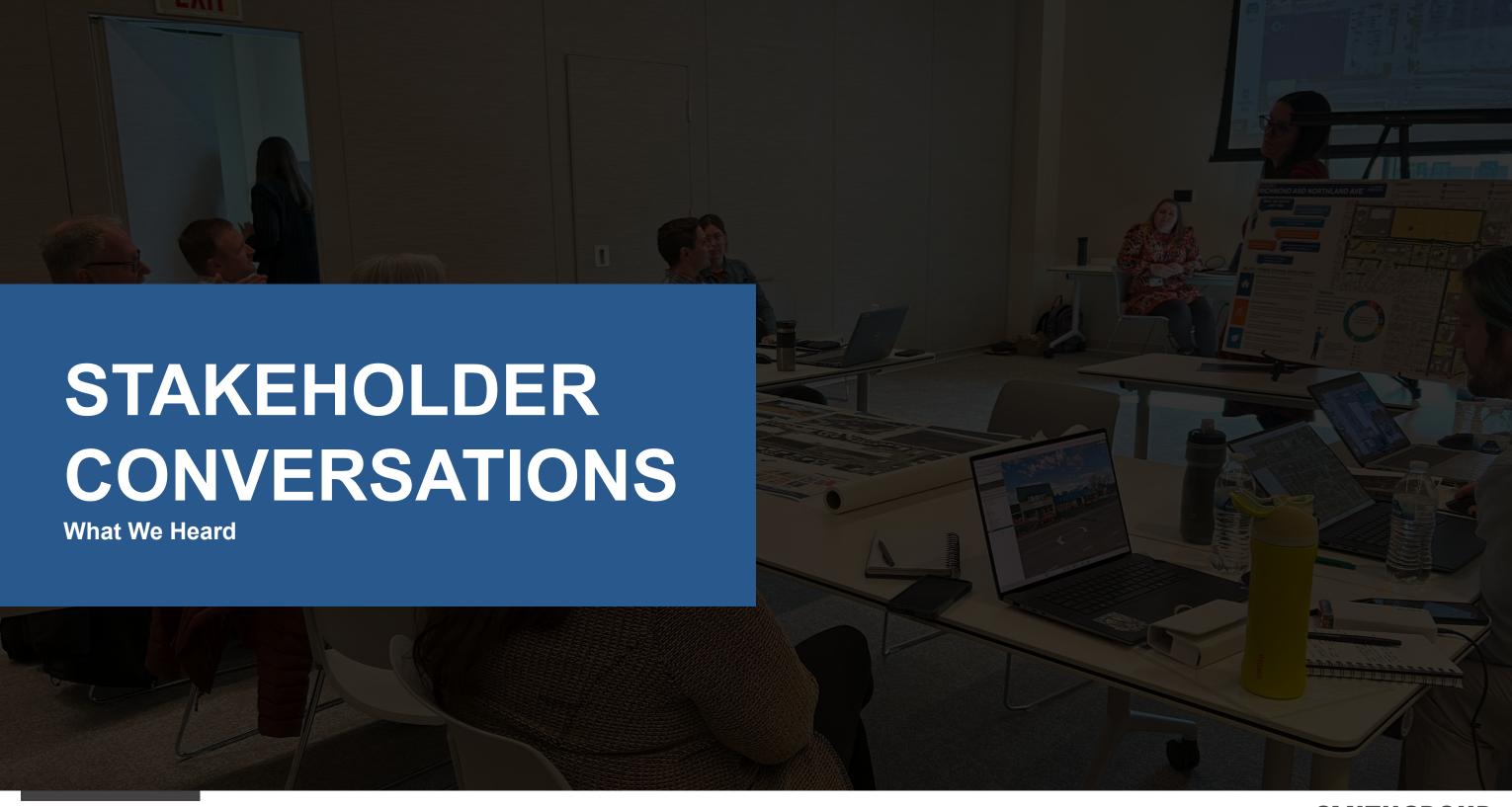
Several desirable uses were mentioned including the following:

- Coffee shop
- Crafts shop (especially with Joann closing)
- Community services
- Co-locate senior center with day care

#### **Transportation**

- Participants mentioned residents were formerly not open to having walking access from Aldi but may be interested now.
- People mentioned the roundabout has been great at preventing dangerous crashes but makes walking or biking through the intersection difficult.
- People mentioned that if Northland Mall were more active, they would want a nice bus shelter with frequent stops located there. There was a discussion about how this would require increasing density, especially of housing, in the area.
- Traffic calming was discussed along the most crossings.





## STAKEHOLDER CONVERSATIONS

#### **FINDINGS**

Three stakeholder sessions were held to have focused conversations around the future of Appleton.

- 1. Housing Non-Profits
- 2. Community Organizations
- Small and Medium Sized Businesses

#### **Housing Non-Profits**

- Action | There is a lot of work already being done to maintain affordable housing options for people no matter their income range in Appleton, including partnerships between non-profits, major landowners, developers, and municipalities.
- Gaps | Several gaps were identified that Plan Appleton or other partners could help fill.
  - Senior housing (specifically housing units with bedrooms on the first floor)
  - Housing for formerly incarcerated people phasing out of immediate housing assistance
  - Non-family group living and communal living or mixed income and ability living for the disabled community

#### **Community Organizations**

- Youth | Appleton's youth often feel overlooked.

  The <a href="Imagine Fox Cities">Imagine Fox Cities</a> survey found that youth in the area were 2.32 times more likely to say they felt like they do not belong, and this was also common amongst other marginalized communities.
- Perception of Alternative Modes of
  Transportation | There can often be a perception
  that biking, walking, or taking transit is "uncool" or
  a "bad status symbol" and that perception will
  have to change to see increases in ridership
- Opportunities | Appleton can boost the sense of belonging by
  - Highlighting our culture
  - Providing more visibility for our community members and our community assets
  - Providing better communication between departments and with the community
  - By using the City's leverage to ensure we develop correctly, encouraging new housing to be by existing resources to better support our community members
  - Collaborating with others (county, school district, etc) so *Plan Appleton* is a shared plan

#### **Small and Medium Sized Businesses**

- **Downtown** | Downtown Appleton has found success with the Business Improvement District (BID) and it's placemaking, permitting support, and more. The BID model could be a successful tool for other areas in Appleton.
- Regional Drivers | The Performing Arts Center and Expo Center are major drivers for local business, brining in higher revenues during events.
- Location Matters | Downtown thrives more during the day, events, and evening while businesses on the fringes of the City like the north side see a good lunch rush but lack nightlife and walkability for dinner hours.
- Financing | High build-out costs are a barrier, especially for restaurants. There are grants like the TIF Enhancement Grant and ARA Grant, but they are currently limiting because they can only be used once.
- Recruiting | The school district, walkability, pace of life, and affordability of housing were all mentioned as reasons employees locate in Appleton. Affordability and availability of housing for entry-level jobs is a significant draw for the Chamber, but they are seeing more entry-level workers find Downtown Appleton, Neenah, and Mensha too expensive to afford recently.

## STAKEHOLDER CONVERSATIONS

#### WHAT WE HEARD

"Many people need a valid state ID and the DMV is way across the City and hard to access. Even just an easy connection to get that would make a difference."

> "When the Lion King comes, you need to do double the staff. You see people down here all the time on Sundays for the free parking." "The ADI is a huge asset. With all their events, you know you'll be busy."

"I've been walking to work - normal day - and had someone pull over like 'Are you ok? Do you need help?"

"My daughter talked a lot about feeling the 'lack of' things housing, jobs, fun – and moved away to get that."

> "I remember when my mom went to open her business downtown, people would always say 'It's so unaffordable', but it is a huge asset for so many in our migrant and Hmong community. Now look at us, 6 additional businesses later."

"That is a second business for that family, just in Downtown. That incubation, that growth, that tells a very strong story of who we are and what our Downtown is doing for our City."

## FOLLOW UP ENGAGEMENT

#### **FINDINGS**

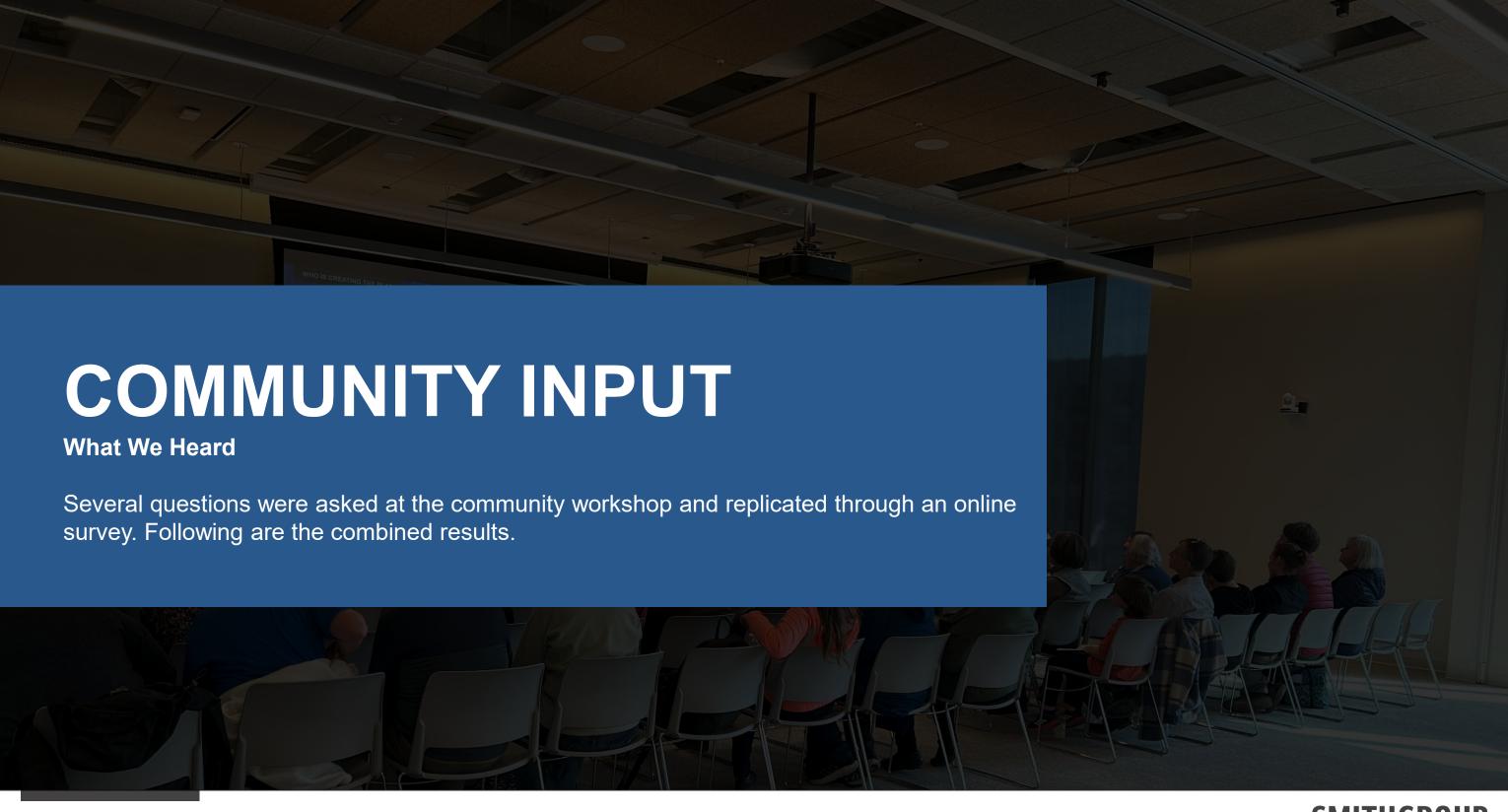
#### **Thompson Center and Neighbors in Action Sessions**

Additional stakeholder sessions around Appleton's six types of places were held with a local senior center and several neighborhood groups. General findings include the following:

- **Vision** | Vision for City include safety, fiscally responsible, connection to the Fox River.
- Neighborhood Businesses | There was a desire to have additional businesses located within the neighborhoods.
- Walkability | Don't visit DT due to price to park and minimal retail stores for older demographic. Often visits Wisconsin Avenue businesses, but would like to see more stores within walking distance and walkability improved.
- Green | Redevelopment sites should include greener to soften the concrete around the development. Developments include more plantings rather than grass.









128 votes 2, 3, and 4 Unit Homes These are duplexes, triplexes and quads which often look like surrounding homes

113 votes Small Apartment Buildings Buildings the same height and materials as surrounding homes

144 votes Townhomes Each person has their own separate home with its own front door and multiple levels.

but they share walls with their neighbors

Mixed-Use Businesses like coffee shops and daycares on the first floor with apartments

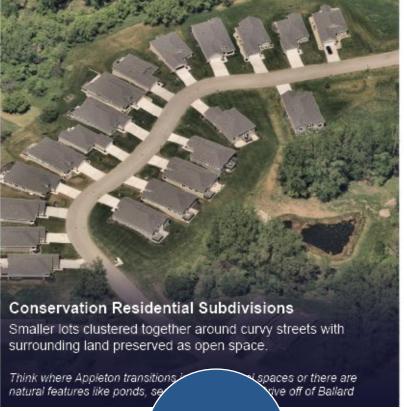
152

votes

People see the need for a variety of housing types to meet the needs of community members.

\*These are the combined results of the in-person engagement sessions and the online engagement sessions.





CAFE ON MAIN Redevelopment Converting old buildings to have new uses or building on underutilized land like parking lots.

Wisconsin).

Think of large abandoned buildings such as churches, schools, and strip malls (like Northland Mall) or ay tween buildings (like

146 votes

118 votes 188

votes

**HGROUP** 

## **OUR SIX TYPES OF PLACES**

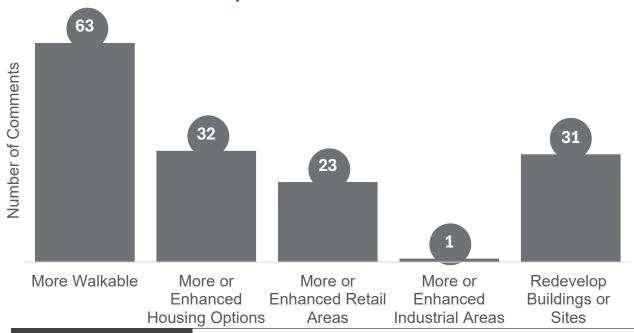
#### **Activity**

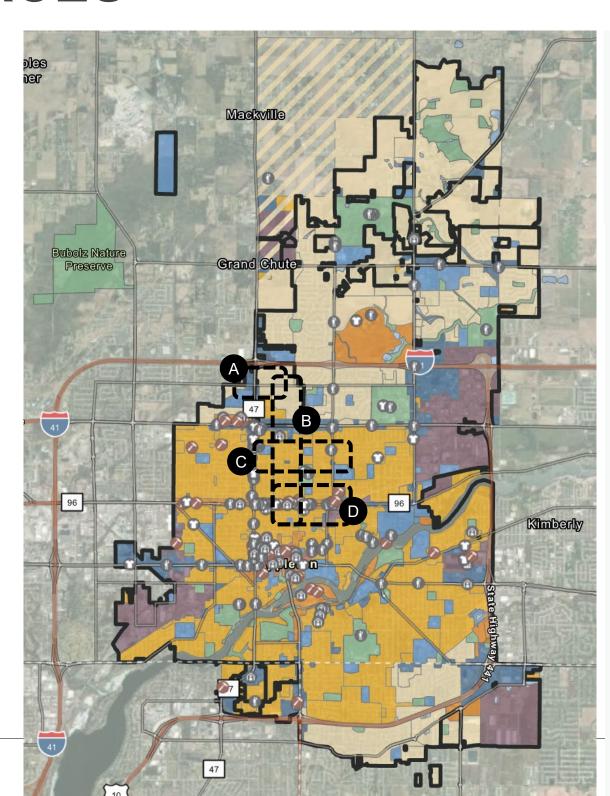
Community members heard earlier during a presentation and on informational boards about the six types of places present in Appleton: Core Neighborhoods, Suburban Neighborhoods, Downtown, Mixed-Use Areas, Retail Areas, and Industrial Areas. They were then asked if any of these places needed to change or could be improved using the following five categories. This was replicated in the online survey.

#### **Key Trends and Feedback**

Most comments were concentrated along Wisconsin Avenue, Northland Mall, Packard Street, Downtown, and Newberry Street

#### **Combined Results from the Online Survey** and In-Person Workshop





Add a comment to our shared map.



More Walkable



More or Enhanced Housing Options



More or Enhanced Industrial Areas



More or Enhanced Retail Areas







Appleton's Neighborhoods and Destinations

#### Appleton's Neighborhoods and Destinations

Core Neighborhoods

Suburban Neighborhoods

Downtown

Mixed-Use

Industrial Public/Institutional

Parks and Open Space

Water Features

#### **Concentrations of Comments**

Most comments were clustered around four key areas

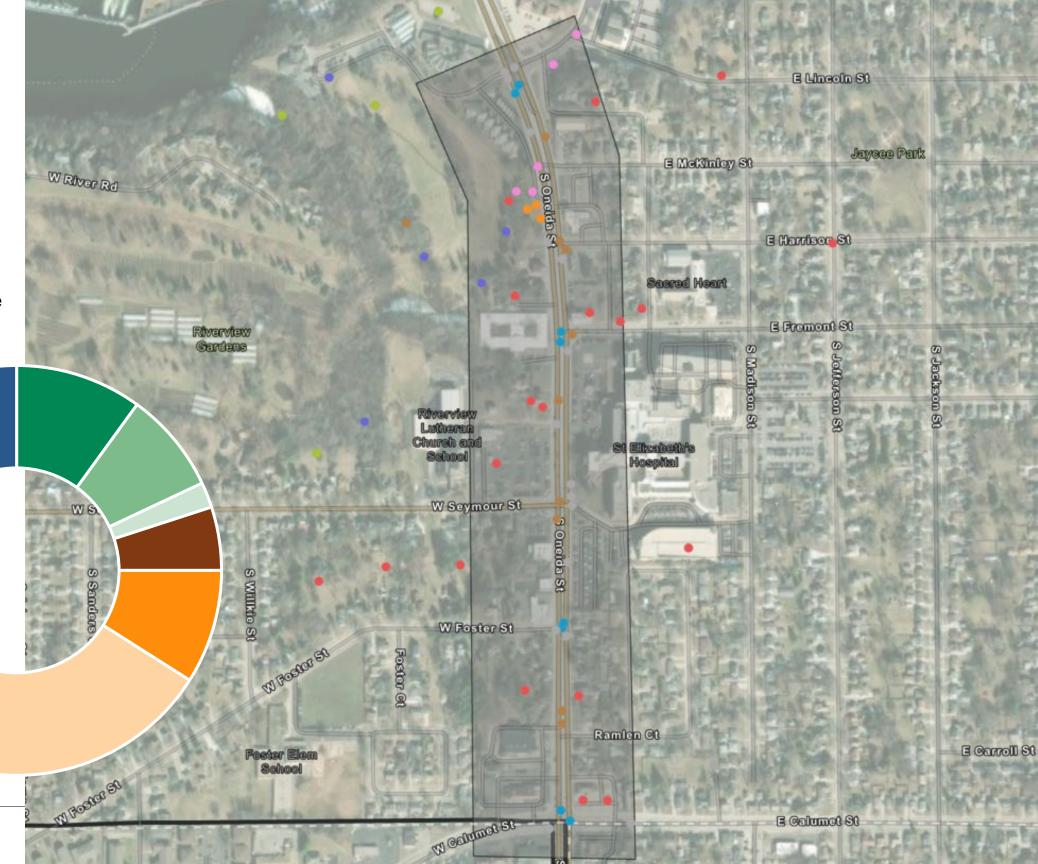
- A. Northland Mall (most common comments were walkability, redevelopment, and retail)
- B. Richmond Street (most common comments were walkability, housing options, and retail)
- C. Wisconsin Avenue (most common comments were walkability, housing options, retail, and redevelopment)
- D. College Avenue and Downtown (most common comments were walkability, housing options, and redevelopment)

S. ONEIDA STREET

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea. 100 total pins were placed in person and online.

■ PROTECTED BIKE LANE	10
■ SHADE TREE	8
STORMWATER MANAGEMENT	2
■ PARKING	5
■ INCREASE DENSITY	9
REDEVLOPMENT OPPORTUNITIES	21
■ PUBLIC GATHERING SPACE	5
■ STREET FURNISHING	6
TRAFFIC CALMING	9
SIGNAGE + WAYFINDING	8
■ TRAIL	9
■ ACCESS TO THE RIVER	8



#### **WISCONSIN AVENUE**

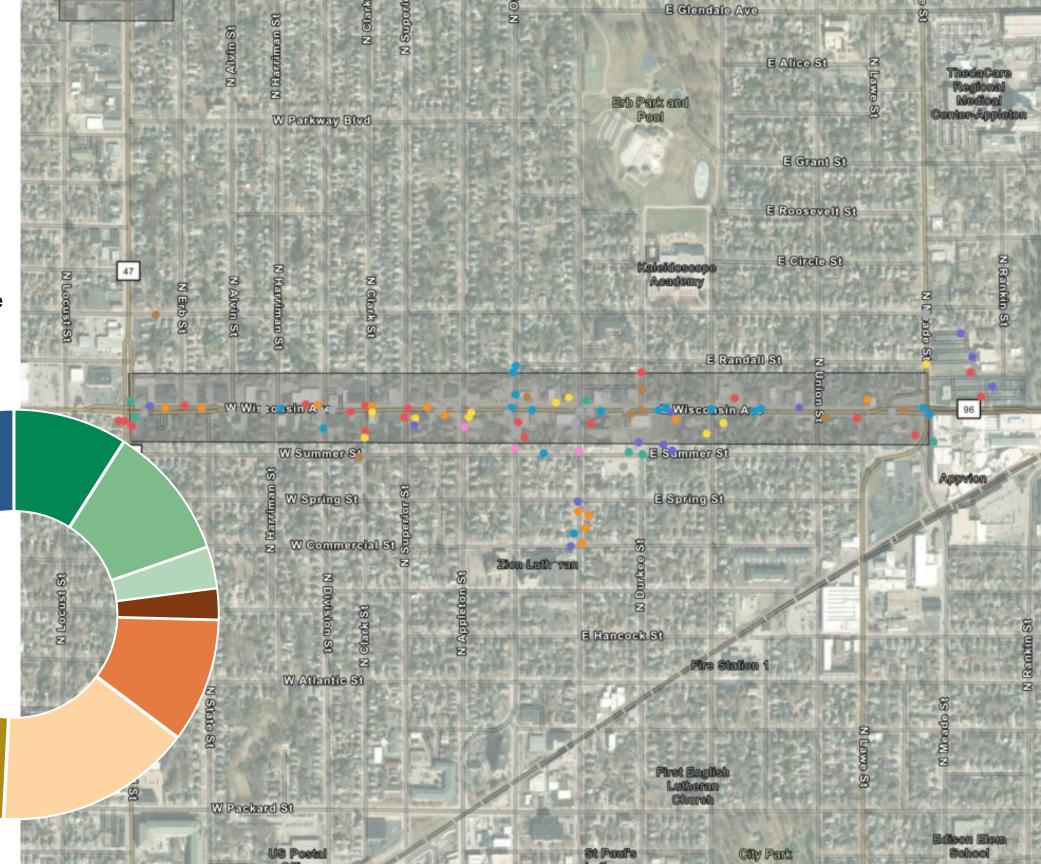
#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea. 122 total pins were placed in person and online, 7 of which were unlabeled.

#### **Key Trends and Feedback**

This station had the most participation with over 100 stickers.

■ PROTECTED BIKE LANE	11
■ SHADE TREE	13
■ STORMWATER MANAGEMENT	4
■ PARKING	3
■ INCREASE DENSITY	12
REDEVLOPMENT OPPORTUNITIES	19
■ PUBLIC GATHERING SPACE	12
STREET FURNISHING	8
TRAFFIC CALMING	17
SIGNAGE + WAYFINDING	5
■ PUBLIC ART	8
OUTDOOR DINING SPACE	10



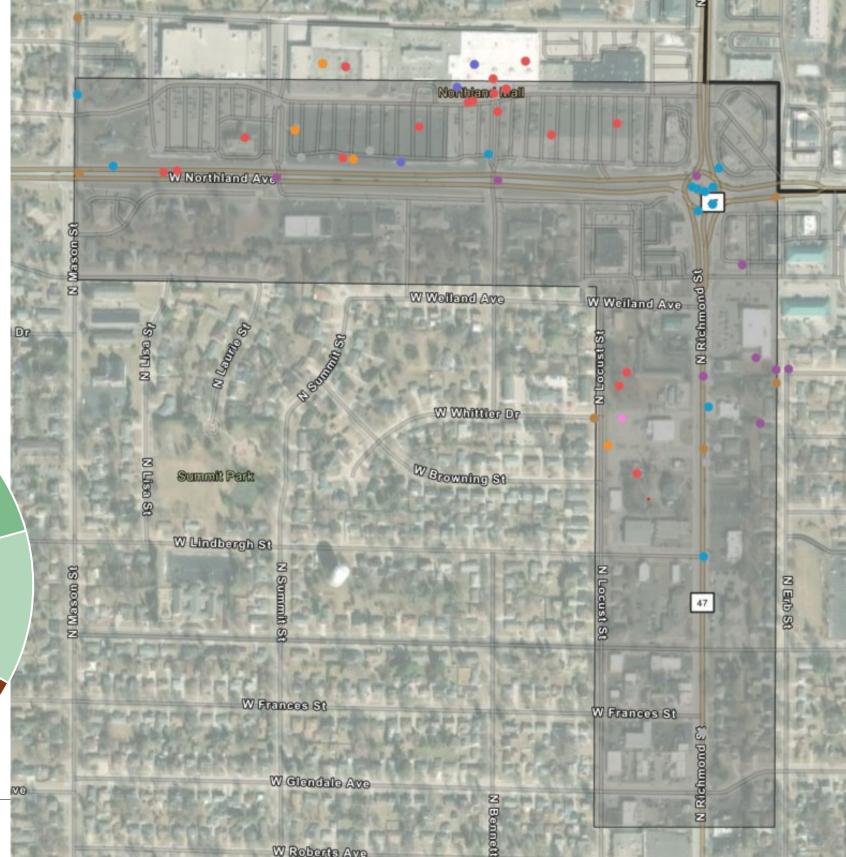
#### NORTHLAND AVENUE/RICHMOND STREET

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea. 84 total pins were placed in person and online, 2 of which were "other" comments related to the need for bus shelters at Northland Mall.

6
11
10
4
5
18
3
2
12
2
9
0







## **WORKSHOP SUMMARY**

#### **Event Format**

The *Plan Appleton* Workshop was hosted at the newly opened Appleton Library on March 18, 2025 from 4-7pm. The event restarted every hour with a brief presentation introducing what was learned from the last public workshop before breaking for the following activities.

#### **Promotions**

The event was promoted via City of Appleton social media, an opted in email list, the City website, the project website, announcements at prior City events, and personal invitations from steering committee and stakeholder session attendees.

#### **Attendance**

Over 75 people attended the workshop.



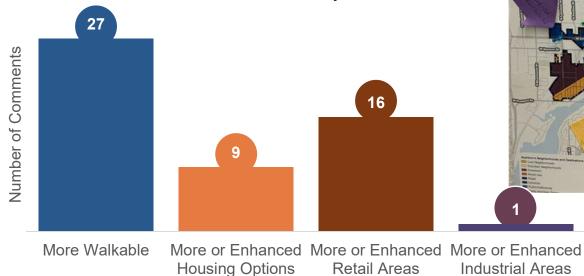
## **OUR SIX TYPES OF PLACES**

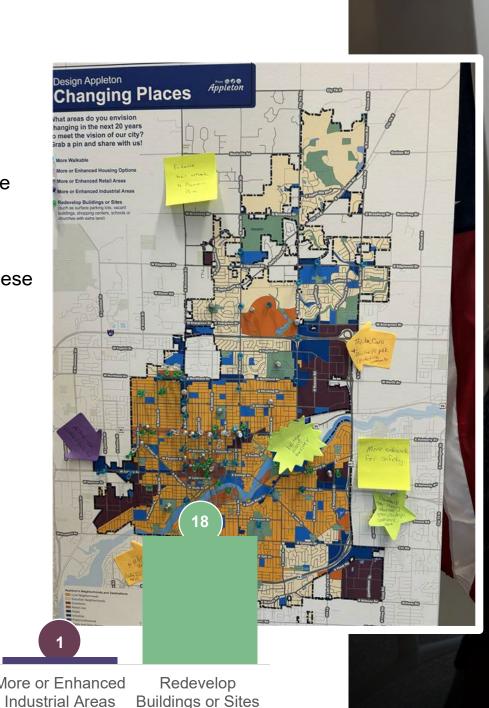
#### **Activity**

Community members heard earlier during a presentation and on informational boards about the six types of places present in Appleton: Core Neighborhoods, Suburban Neighborhoods, Downtown, Mixed-Use Areas, Retail Areas, and Industrial Areas. They were then asked if any of these places needed to change or could be improved.

#### **Key Trends and Feedback**

 Most comments were concentrated along Wisconsin Avenue, Northland Mall, Packard Street, Downtown, and Newberry Street







## **HELP WITH HOUSING**

#### **Activity**

Community members heard earlier during a presentation and on informational boards about the need for housing. They were then presented with several different tools. They were asked to share which tools they felt should be included in Appleton's housing toolkit and who those tools would most help.

#### **Key Trends and Feedback**

- To the right are the tools shared and the number of votes they received.
- People generally felt that all housing tools could be helpful for all generations.
- Several people left comments that housing should be available at a cost that is affordable for everyone in Appleton, at a variety of income levels.









with its own front door and multiple levels ut they share walls with their neighbors



11 votes People thought this

worked for everyone.

votes

People thought this worked for everyone. votes

People thought this worked for everyone except multi-generational families.

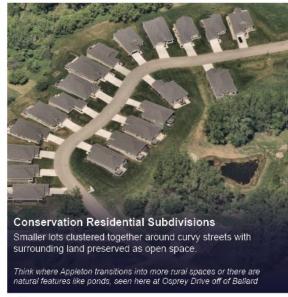
votes

People thought this worked for everyone except multigenerational families + people in need of additional supports (i.e. veterans)

9 votes

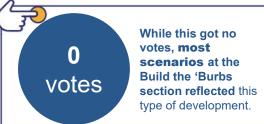
People thought this worked for everyone except multi-generational families.













S. ONEIDA STREET

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea.

■ PROTECTED BIKE LANE	10
■ SHADE TREE	8
STORMWATER MANAGEMENT	2
■ PARKING	3
■ INCREASE DENSITY	9
■ REDEVLOPMENT OPPORTUNITIES	10
■ PUBLIC GATHERING SPACE	5
STREET FURNISHING	4
■ TRAFFIC CALMING	9
SIGNAGE + WAYFINDING	6
■ TRAIL	7
■ ACCESS TO THE RIVER	8



#### **WISCONSIN AVENUE**

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea.

**Key Trends and Feedback** 

This station had the most participation with

over 100 stickers.

■ PROTECTED BIKE LANE	11
■ SHADE TREE	9
STORMWATER MANAGEMENT	3
■ PARKING	2
■ INCREASE DENSITY	11
REDEVLOPMENT OPPORTUNITIES	14
■ PUBLIC GATHERING SPACE	10
STREET FURNISHING	7
■ TRAFFIC CALMING	13
SIGNAGE + WAYFINDING	5
■ PUBLIC ART	8
<ul> <li>OUTDOOR DINING SPACE</li> </ul>	9

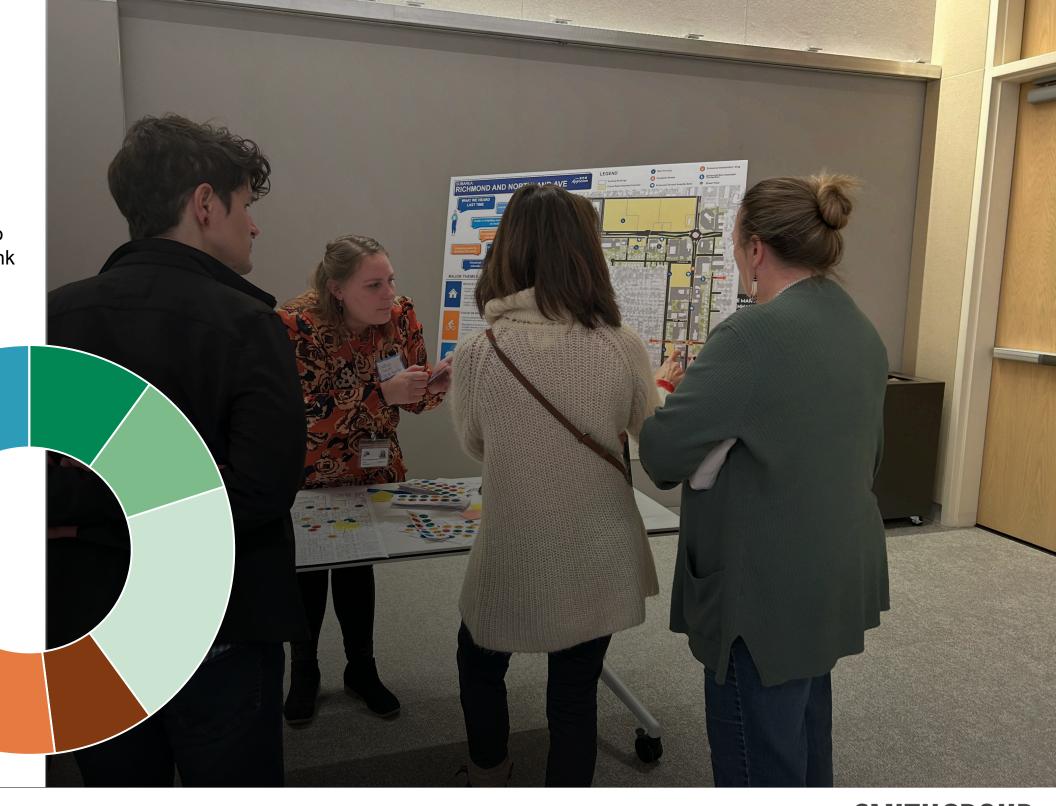


#### **NORTHLAND AVENUE/ RICHMOND STREET**

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea.

■ PROTECTED BIKE LANE	5
■ SHADE TREE	5
STORMWATER MANAGEMENT	10
■ PARKING	4
■ INCREASE DENSITY	5
REDEVELOPMENT OPPORTUNITIES	6
■ PUBLIC GATHERING SPACE	2
STREET FURNISHING	2
TRAFFIC CALMING	4
SIGNAGE + WAYFINDING	1
■ IMPROVED ACCESS	6
GATEWAY FEATURES	0



### PLAY DEVELOPER

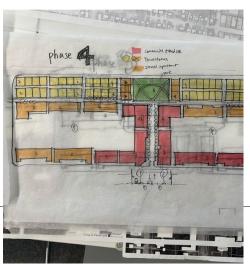
#### NORTHLAND MALL

#### **Activity**

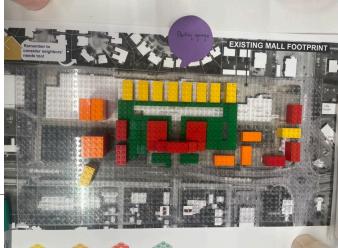
Community members were shown Northland Mall, a site in one of the key subareas being studied in *Plan Appleton*. This site is a great example of where to create mixed-use developments in the future. Community members were given Lego pieces to a scale that represented potential duplexes, townhomes, apartment units, mixed use buildings, businesses, parks, and public plazas. They were then asked to design the site and share what future redevelopment sites should feel like in Appleton to inform future land use.

- Housing Mix | Strong support for a mixture of housing types and price points
- Third Spaces and Business Incubators | People expressed an interest in having both larger stores and room for smaller stores such as coffee shops or coworking spaces where people could gather, often called "third spaces"
- Density | People talked about subareas as a place to add more density and housing above retail, although it should be at a height that doesn't compete with the surrounding homes and neighborhoods.
- Phasing | Many people liked the idea of phasing development over time, although they had different ideas of which street to start on: Northland, Richmond, or near existing businesses like the Festival Foods.
- Connection to Neighbors | Several people talked about relating to neighbors either by having homes that match the style of surrounding neighborhoods directly across from them or connecting physically via sidewalks on Richmond Street.









### PLAY DEVELOPER

#### **BUILD THE 'BURBS**

#### **Activity**

Community members were shown a piece of City-owned land in the northern area of Appleton and given Lego pieces to a scale that represented potential homes, apartment units, townhomes, parks, and trails. They were then asked to design their own neighborhood and share what future suburban neighborhoods should feel like in Appleton to inform future land use.

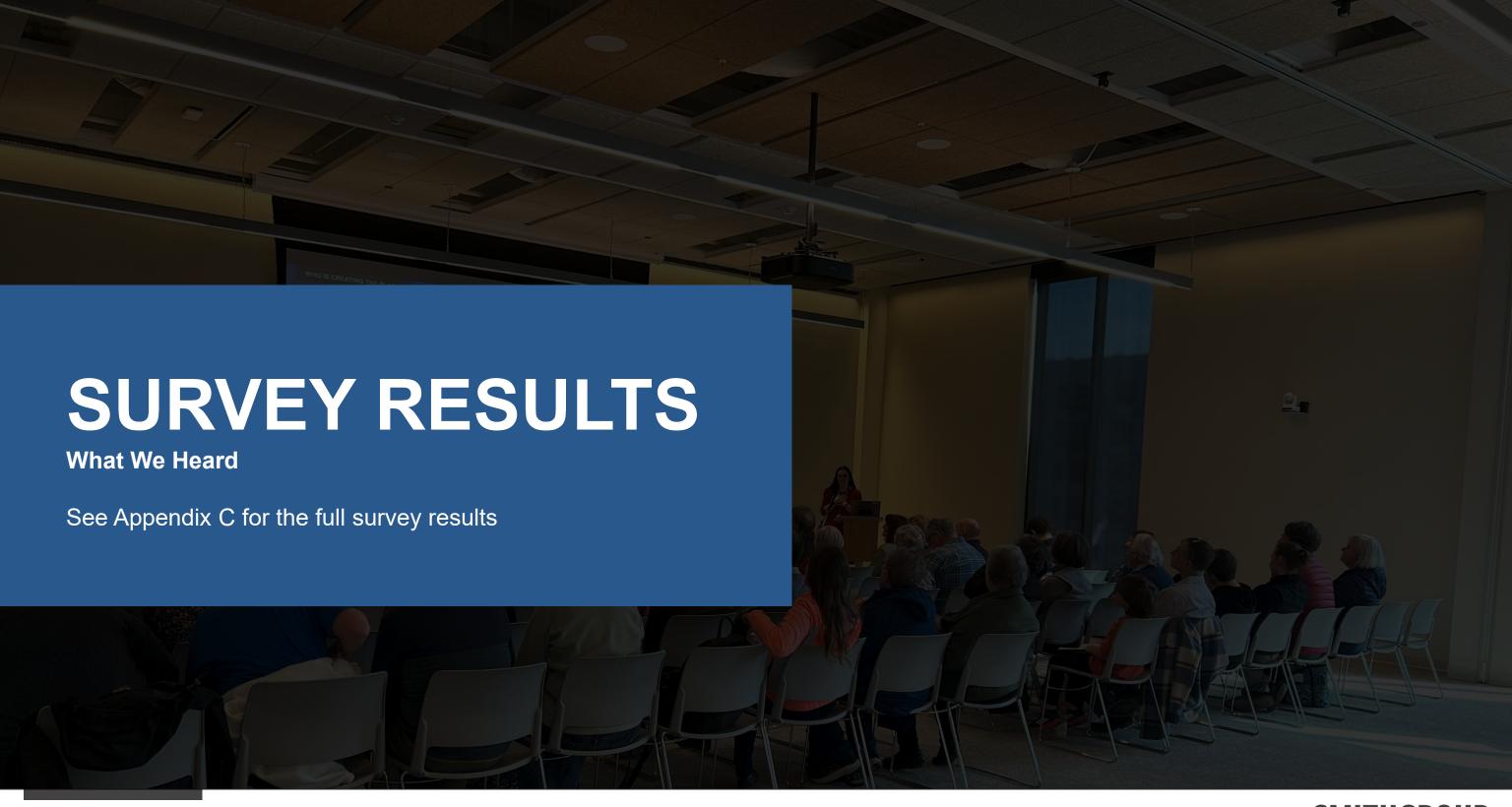
- Housing Mix | Strong support for a mixture of housing types and price points
- Resources | People expressed concern for how to make affordable work up there because it lacks proximity to resources and transit is limited
- Different Development Patterns | Different thoughts on whether to concentrate density on Edgewood Drive or make it more internal to the site (to keep the rural feel on Edgewood)
- Natural Features | The site featured several wetlands, common for these outlying areas. Multiple people embraced the wetlands as part of parks or trails to make it a desirable feature and residential amenity. This leans more towards the conservation residential subdivision styles presented to them.
- Trails | Almost every person prioritized trail connections, with some people talking about access for residents of nearby existing neighborhoods.





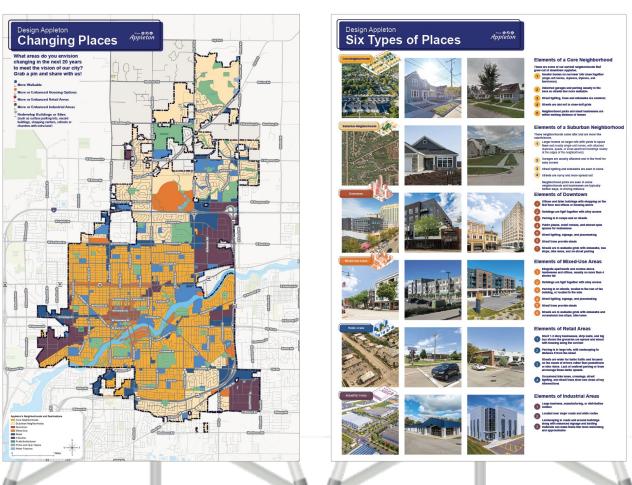






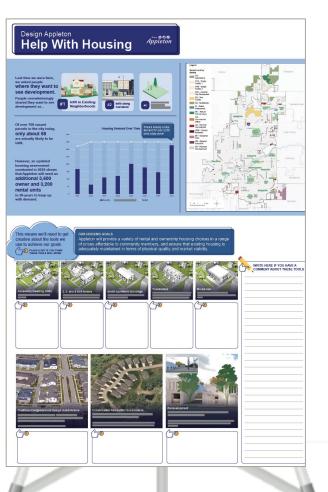
## APPENDIX

#### LAND USE STATION



Plan Appleton

#### **HOUSING STATION**



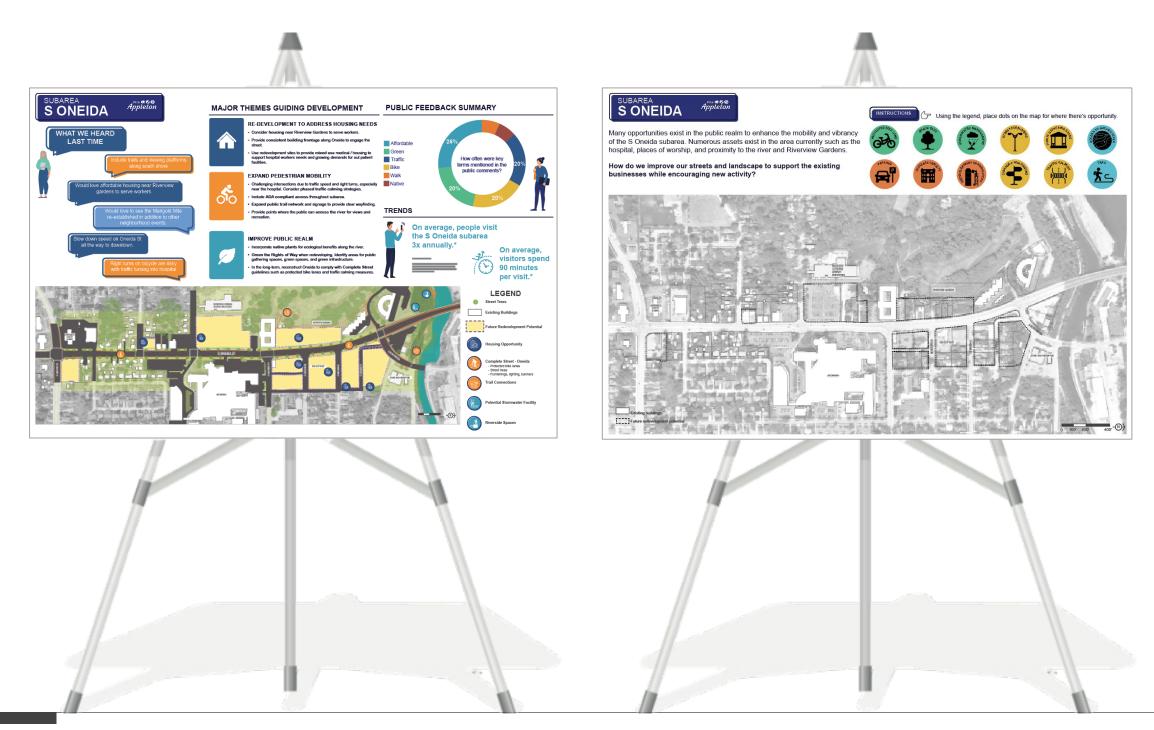


#### **INTRODUCTION TO SUBAREA BOARDS**



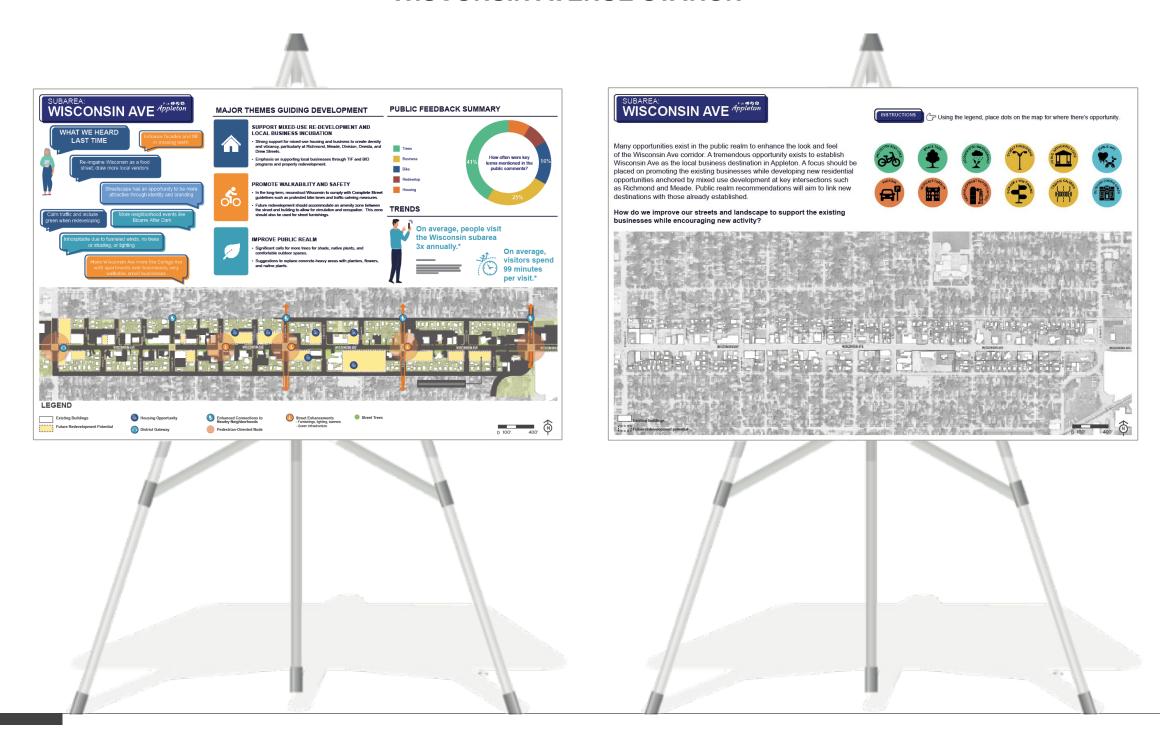
Plan Appleton

#### S. ONEIDA STREET STATION

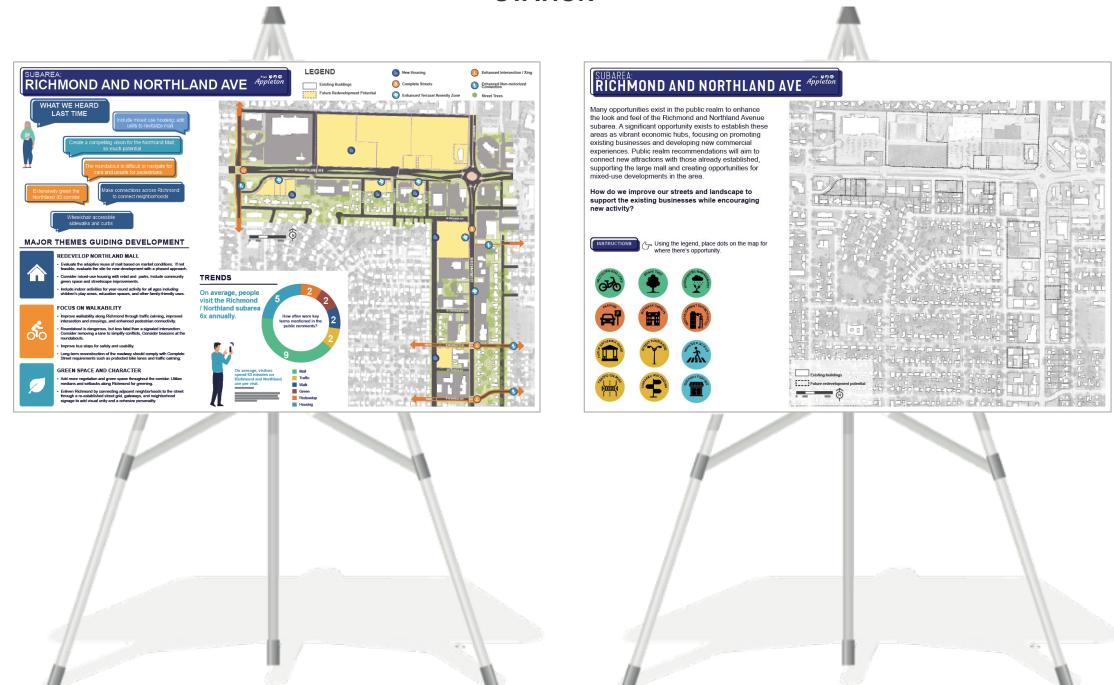


Plan Appleton

#### **WISCONSIN AVENUE STATION**



## NORTHLAND AVENUE/RICHMOND STREET STATION



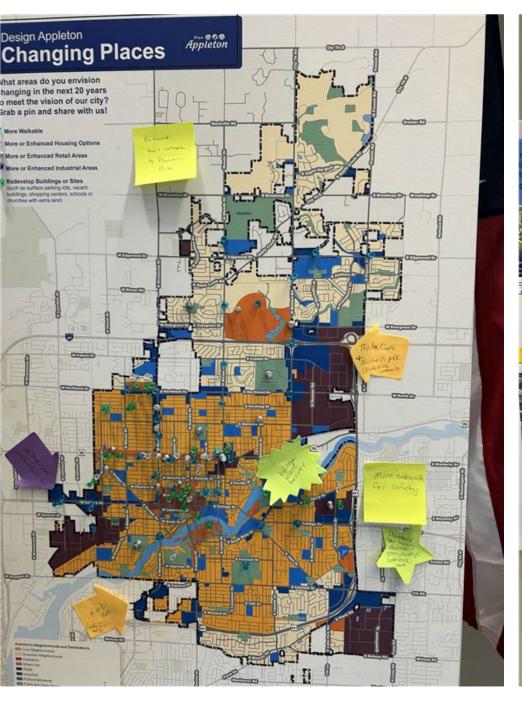
#### **BUILD THE BURBS STATION**

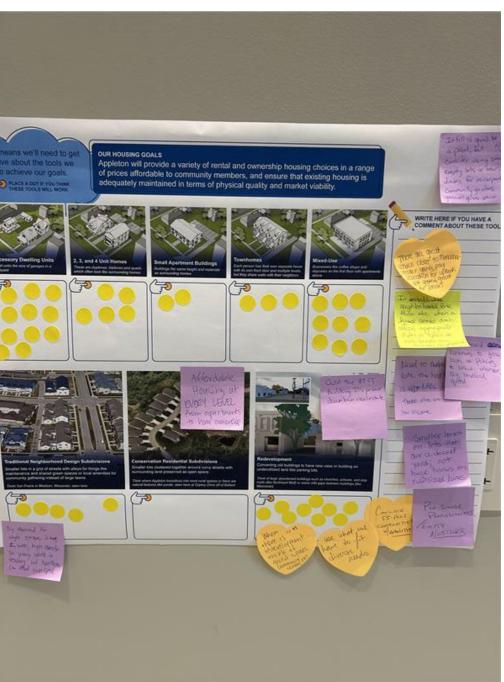


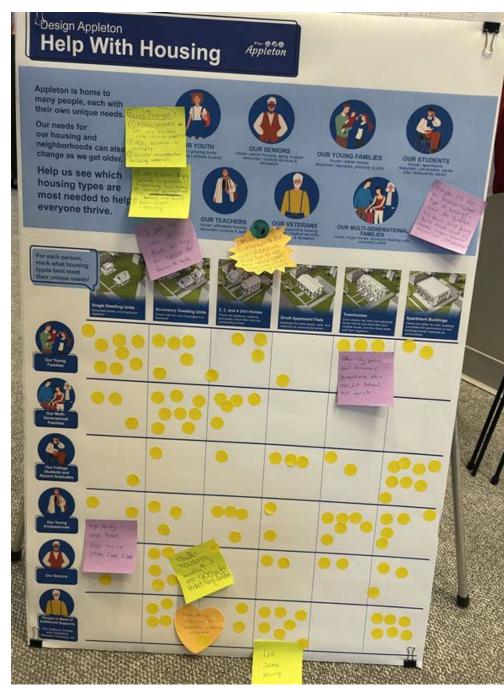
Plan Appleton

#### **NORTHLAND MALL STATION**







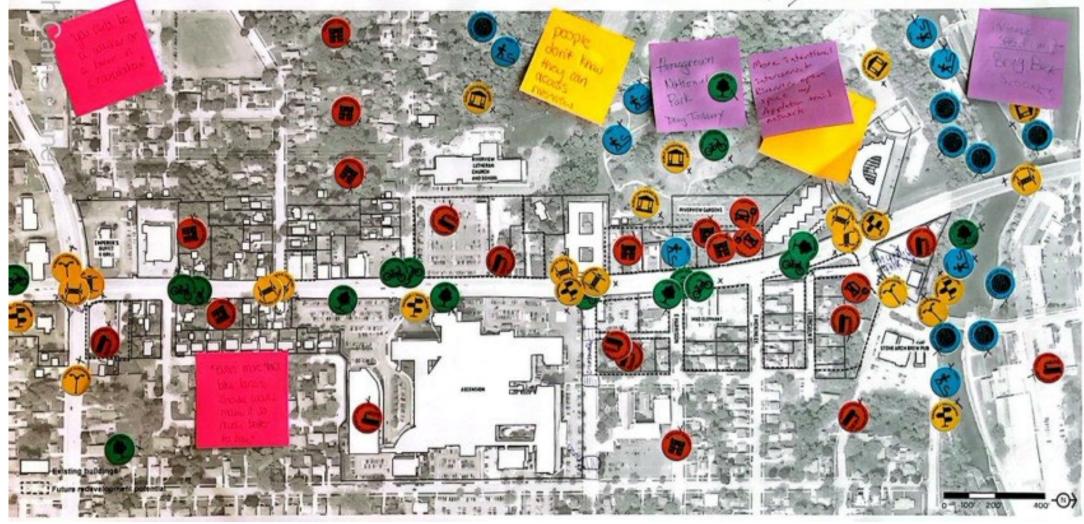


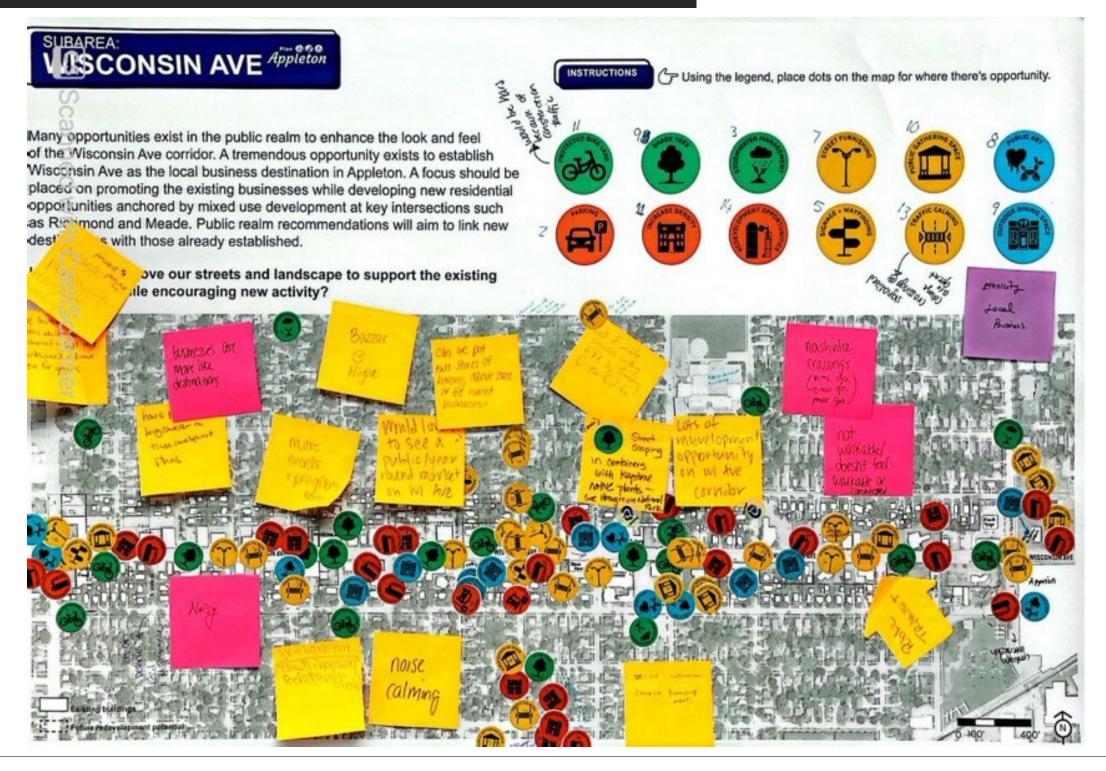


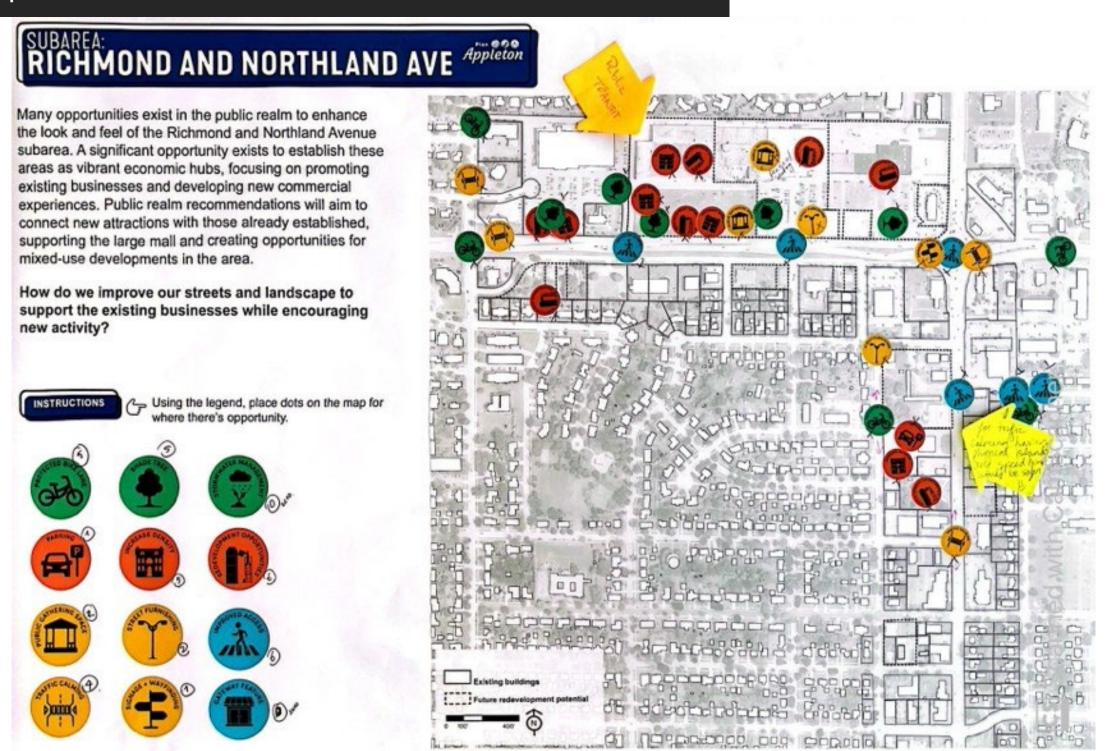
Many opportunities exist in the public realm to enhance the mobility and vibrancy of the S Oneida subarea. Numerous assets exist in the area currently such as the hospital, places of worship, and proximity to the river and Riverview Gardens.

How do we improve our streets and landscape to support the existing businesses while encouraging new activity?





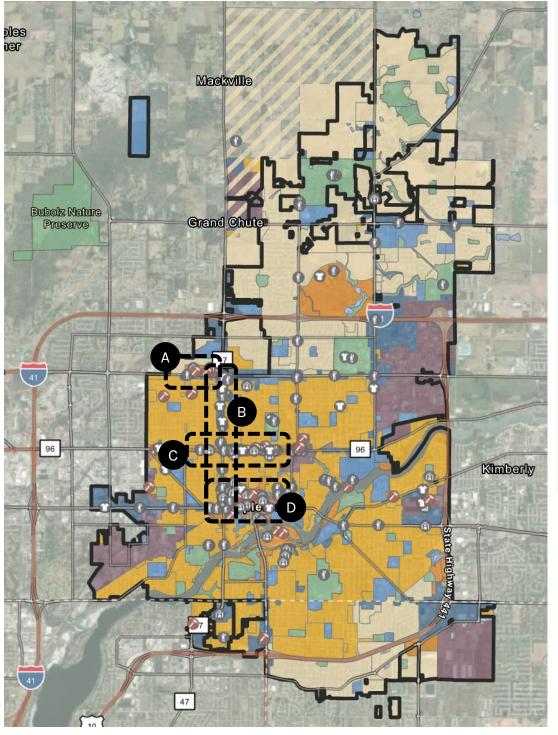




#### **APPENDIX C | INTERACTIVE MAP RESULTS**

#### LAND USE INTERACTIVE MAP

https://arcg.is/0PaSW80



Plan Appleton



#### **Concentrations of Comments**

Most comments were clustered around four key areas

- A. Northland Mall
- B. Richmond Street
- C. Wisconsin Avenue
- D. College Avenue and Downtown

#### **Number of Pins**

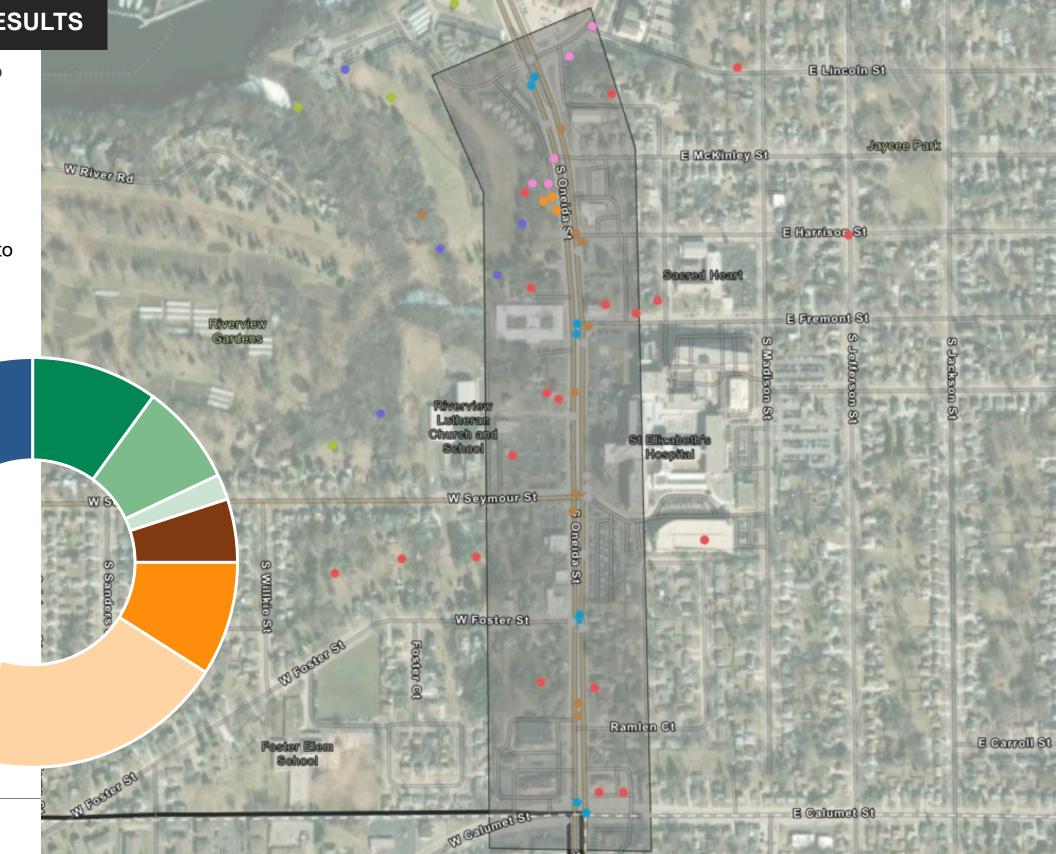
There were 177 total pins placed. 27 pins were not tagged with a comment.

## APPENDIX C | INTERACTIVE MAP RESULTS S. ONEIDA STREET INTERACTIVE MAP https://arcg.is/0mTz4S0

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea. 100 total pins were placed in person and online.

■ PROTECTED BIKE LANE	10
■ SHADE TREE	8
STORMWATER MANAGEMENT	2
■ PARKING	5
■ INCREASE DENSITY	9
REDEVLOPMENT OPPORTUNITIES	21
■ PUBLIC GATHERING SPACE	5
STREET FURNISHING	6
TRAFFIC CALMING	9
SIGNAGE + WAYFINDING	8
■ TRAIL	9
■ ACCESS TO THE RIVER	8



#### APPENDIX C | INTERACTIVE MAP RESULTS

#### **WISCONSIN AVENUE INTERACTIVE MAP**

https://arcg.is/0mTz4S0

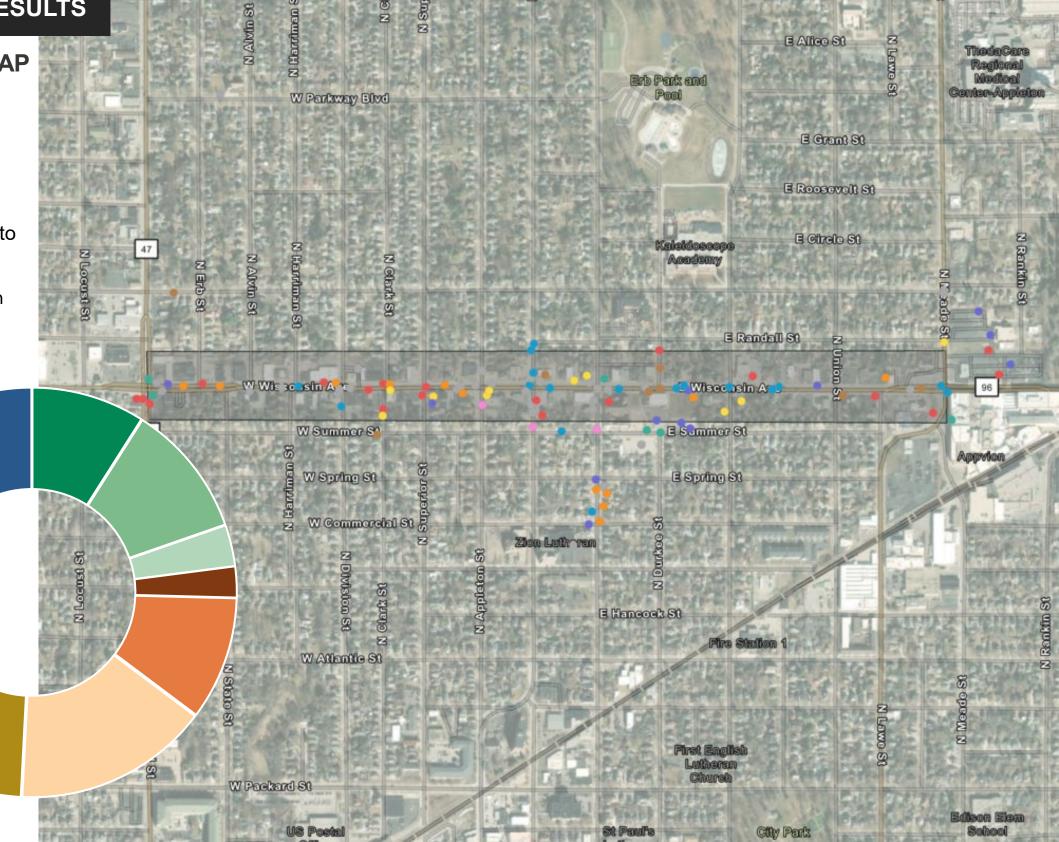
#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea. 122 total pins were placed in person and online, 7 of which were unlabeled.

#### **Key Trends and Feedback**

This station had the most participation with over 100 stickers.

■ PROTECTED BIKE LANE	11
■ SHADE TREE	13
STORMWATER MANAGEMENT	4
PARKING	3
INCREASE DENSITY	12
REDEVLOPMENT OPPORTUNITIES	19
■ PUBLIC GATHERING SPACE	12
STREET FURNISHING	8
TRAFFIC CALMING	17
SIGNAGE + WAYFINDING	5
■ PUBLIC ART	8
OUTDOOR DINING SPACE	10



E Clendale Ave

#### **APPENDIX C | INTERACTIVE MAP RESULTS**

## NORTHLAND AVENUE/RICHMOND STREET INTERACTIVE MAP

https://arcg.is/0mTz4S0

#### **Activity**

Community members were given a set of stickers to show where and which kind of design tools they think would most enhance the subarea. 84 total pins were placed in person and online, 2 of which were "other" comments related to the need for bus shelters at Northland Mall.

_	
■ PROTECTED BIKE LANE	6
■ SHADE TREE	11
STORMWATER MANAGEMENT	10
■ PARKING	4
INCREASE DENSITY	5
REDEVELOPMENT OPPORTUNITI	ES <b>18</b>
PUBLIC GATHERING SPACE	3
STREET FURNISHING	2
TRAFFIC CALMING	12
SIGNAGE + WAYFINDING	2
■ IMPROVED ACCESS	9
GATEWAY FEATURES	0

