# 2026 INTERMUNICIPAL AGREEMENT PURSUANT TO WIS. STAT. § 66.0301 BETWEEN THE CITY OF APPLETON AND WINNEBAGO COUNTY TO PROVIDE FOR COST SHARING OF TRANSIT SERVICE FOR ELDERLY AND DISABLED INDIVIDUALS

#### I. THE PARTIES

City of Appleton, a Wisconsin municipal corporation, doing business at 100 North Appleton Street, Appleton, Wisconsin 54911-4799 ("City").

Winnebago County, a Wisconsin municipal corporation, doing business at 112 Otter Avenue, P.O. Box 2806, Oshkosh, Wisconsin 54903-2806 ("County").

Together, the municipalities may be jointly referred to as "the Parties".

#### II. THE RECITALS

**WHEREAS**, the Americans with Disabilities Act ("ADA"), has resulted in an increase in trips provided by the City's wholly owned transit service, Valley Transit, for individuals covered by the Act; and

**WHEREAS**, the County and the City, in furtherance of the goals fostered by the ADA, wish to coordinate service to offset the increase in costs; and

**WHEREAS**, the County provides transportation services for clients of the Winnebago County Department of Community Programs requiring transport to sites of client service; and

**WHEREAS**, it has been determined to be beneficial to Valley Transit and County, to have the City, via Valley Transit assume the responsibility for the payment of certain urban and rural specialized transportation service routes; and

**WHEREAS**, Section 66.0301, Wisconsin Statutes, provides a means by which municipalities may agree to share the cost of mutually beneficial services; and

**WHEREAS**, the City is the owner of Valley Transit and assumes responsibility for and direction of its operations; and

WHEREAS, the County assumes responsibility and direction of its operation; and

## **III. THE AGREEMENT**

NOW, THEREFORE, the City and County, by their respective authorized representatives, do hereby agree as follows:

## 1. Cost Sharing Arrangements.

### A. ADA Service

County agrees to pay the local share of ADA paratransit contract costs for trips originating in the County portion of Valley Transit's ADA service area (all of the parts of the city of Appleton that lie within Winnebago County, the Cities of Neenah and Menasha, the Village of Fox Crossing, and the area which is within 3/4 of a mile from all Valley Transit fixed routes within the Town of Neenah). The parties agree that approximately 16% of such trips occur in the Winnebago County portion of Valley Transit's service area. The parties further agree that, throughout this Agreement, wherever reference is made to Valley Transit having obligations or responsibilities, the City, as the contracting party and the owner of Valley Transit assures the compliance of Valley Transit with all of these duties and responsibilities.

The formula for computing Winnebago County's actual ADA funding contribution will be as follows:

Winnebago County Rides x Contract Cost

- + Administrative Charges (16%)
- Federal Share
- State Share
- Farebox Revenues
- = Winnebago County's Estimated ADA Funding Requirement

in 2026, Valley Transit estimates 90,000 ADA rides of which it is estimated that 16% will originate in Winnebago County. The base contract cost per ride is estimated to average \$25.50 with a separate cost for administrative expenses. The Federal and State shares are estimated to be 29% and 29% respectively; therefore, the County's estimated funding requirement will be:

\$367,200	Costs (14,400 rides at \$25.50 per ride)
\$75,057	16% of admin charges
(\$128,254)	Federal Share
(\$128,254)	State Share
<u>(\$57,600)</u>	Fares (14,400 rides at \$4.00 per ride)
\$128,149	Estimated funding

The County's actual costs will be based on actual ridership, contract costs per ride (including fuel), federal share, state share, and fares in 2026. The full percentage of federal and state shares received by Valley Transit for transit funding assistance shall be applied to this service. All fares received as payment for the County service shall also be applied in this formula. For 2026 the parties agree that the County's liability for all paratransit service will be capped at the full costs of its ancillary programs.

## B. Sunday Service

As part of the service contract for ADA rides, Valley Transit will also provide rides on Sunday to ADA eligible passengers. The service will be provided in the same service area described earlier. The formula for computing Winnebago County's actual contribution for this ancillary service will be based on the following:

Winnebago County Rides x Contract Cost

- Federal Share
- State Share
- Farebox Revenue
- + Local Surcharge (1/3 of Federal plus 1/3 of State Share)
- = Winnebago County's Estimated Ancillary Funding Requirement

The basic contract cost for Sunday service (including fuel) is estimated to be \$25.50 per ride. In 2026, Valley Transit estimates 35 Winnebago County Sunday trips with estimated costs as follows:

\$893	Sunday Costs (35 x \$25.50)
(\$259)	Federal Share
(\$259)	State Share
(\$385)	Fares (35 x \$11.00/ride)
\$ 173	Local Surcharge (1/3 of Federal plus 1/3 of State Share)
\$ 163	Estimated funding

Actual County costs will be based on actual ridership, contract costs per ride (including fuel surcharge), federal share, state share and fares in 2026. The full percentage of federal and state shares received by Valley Transit for transit funding assistance shall be applied in this formula. All fares received as payment for the Winnebago County service shall also be applied in this formula.

C. County Specialized Transportation Service

Finally, as part of this agreement, Valley Transit will be the funding mechanism for Winnebago County's Heritage program. These services will be managed by Valley Transit separately from Valley Transit's ADA paratransit (which combines with Sunday service) contract service.

The formula for computing Winnebago County's funding contribution will be as follows:

Cost of Service

- Federal Share
- State Share
- + Administrative charge
- = Winnebago County's Estimated Specialized Transportation Funding Requirement

Estimated funding for 2026's Heritage program is:

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$ 9,750 Costs (500 x $19.50)
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(\$2,828) Federal Share

(\$2,828) State Share

(\$1,750) Fares (500 x \$3.50/ride)

\$ 975 Administrative charge

\$ 3,319 Estimated funding

2. **Method of Payment**. The County will pay Valley Transit the gross cost of ADA mandated paratransit and ADA optional paratransit service on a quarterly basis. Valley Transit will invoice for this service. Federal and State operating assistance will be reimbursed to the County on a quarterly basis.

The County will pay Valley Transit monthly the Heritage program based on the billings received from the provider. Valley Transit will invoice for this service also. Payments are due 30 days from the invoice date. Interest will accrue at a rate of 18% per year (1.5% per month) thereafter.

## 3. Service Criteria.

ADA Service. Service to people with disabilities will be provided Monday through Saturday in

compliance with the Americans with Disabilities Act.

Sunday Service. Service to people with disabilities will be provided on Sundays, 7:30 a.m. to 2:00

p.m.

General. There will be no service on six of the holidays where Valley Transit does not operate

(Christmas, New Years, Labor Day, Memorial Day, July 4th, and Thanksgiving). All ADA paratransit and elderly service will be in compliance with ADA regulation, 49

CFR Section 37.131.

## 4. Eligibility.

Sunday ADA. Sunday service will be available to all ADA eligible people.

ADA Service. ADA eligibility is consistent with the ADA regulations, 49 CFR Section 37.125. The

service will allow advance reservation up to 14 days in advance of a trip and ensure

that ADA subscription trips not absorb more than 50 percent of the ADA trips at a given time unless modified by both parties to this contract.

- 5. **Length of Agreement**. This agreement shall be in effect commencing on January 1, 2026, through December 31, 2026.
- 6. **Statistical Reports.** Valley Transit agrees to provide the County information sufficient to complete the Winnebago County semi-annual reports for submission to the Wisconsin Department of Transportation as a requirement of the Section 85.21 transportation assistance program. The information submitted must pertain to the service identified in this agreement and must be provided in a timely manner. Valley Transit will also provide to the County all other reasonable ridership or financial information which the County requests.
- 7. **Safety**. Valley Transit will monitor the safety and operational requirements of its contracted ADA, elderly, Sunday and Heritage service. In the event that the parties agree to contract with a third party for random safety and operational checks, the contract costs for such checks will be paid for by the County.
- 8. **Audit**. Valley Transit will include audit costs for its contracted ADA service in its budget without impact on the County's cost. However, any audits required for ancillary services will be added to the total cost of those services, and the County's cost impact will be as described in Section 1 above. Valley Transit shall establish and maintain accounts for the specialized transportation services receiving funding under this agreement. The accounts shall distinguish the costs of this transportation service from any other service.
- 9. **Records.** Valley Transit shall maintain such records as necessary for a period of three years from the close of the Federal fiscal year to which they pertain, which said record keeping will enable Valley Transit to meet any responsibilities it may have to the state and federal government.
- 10. Inspection. Valley Transit will allow inspection of records and programs, insofar as it is permitted by state and federal law, by representatives of the County, the Area Agency on Aging, the Department of Health and Social services and its authorized agents, and federal agencies, in order to confirm Valley Transit's compliance with the specifications of this agreement.
- 11. **Disclosure.** The use or disclosure by any party of any information concerning eligible clients who receive services for any purpose not connected with the administration of the service under this Contract is prohibited except with the informed, written consent of the eligible client or the client's legal guardian.
- 12. **Indemnification**. Each party to this agreement agrees to indemnify, save harmless and defend the other party from and against all liability, loss, damage, costs or expenses which a signing party may sustain, incur or be required to pay by reason of the other party's acts, errors or omissions.
- 13. **Fares**. Between January 1 and December 31, 2026, fares for elderly and ADA eligible riders will be \$4.00 in compliance with "origin to destination service" as defined in 49 CFR 37.3. Fares for Sunday hours will be \$11.00 in 2026.
- 14. **Insurance.** Valley Transit agrees that, in order to protect itself and the County, its Officers, Boards, Employees and Representatives under the indemnity provisions of the paragraph above, it will at all times during the term of this Contract keep in force as required at a minimum:

#### Coverage

1. Worker's Compensation Statutory

2. Comprehensive General Liability

3. Auto Liability

#### Limit

\$1,000,000 General Aggregate \$1,000,000 Each Occurrence

\$1,000,000 CSL

Policies shall be issued by a company or companies authorized to do business in the State of Wisconsin and licensed by the Wisconsin Insurance Department. The County shall be given thirty (30) days advance notice of cancellation or non-renewal during the term of this Contract.

In the event any action, suit, or other proceeding is brought against the County upon any matter herein indemnified against, the County shall, within five (5) working days, give notice thereof to Valley Transit and shall cooperate with their attorneys in the defense of the action, suit or other proceeding.

- 15. **Discrimination.** In connection with the performance of work under this Agreement, Valley Transit agrees not to discriminate against any employee or applicant for employment because of age, race, religion, color, handicap, sex, physical condition, sexual orientation, developmental disability as defined in s51.01(5), Wisconsin Statutes, national origin, marital status, ancestry, arrest record, conviction record, or membership in the National Guard, State Defense Force or any reserve component of the military forces of the United States or this state. This provision shall include, but not be limited to, the following: employment, upgrading, demotion or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and section for training, including apprenticeship. Valley Transit further agrees to take affirmative action to ensure equal employment opportunities.
- 16. **Conditions**. This Contract is contingent upon authorization of Wisconsin and United States law and any material amendment or repeal of the same affecting relevant funding, or authority of the County or the City shall serve to terminate this Contract, except as further agreed to by the parties hereto. It is also contingent upon continued funding by Valley Transit and the County in its budgetary process in the option years of this Agreement and upon the City continuing the operation of Valley Transit.
- 17. **Modification/Termination.** Failure to comply with any part of this agreement may be considered cause for revision, suspension, or termination.
  - Revision or modification of this agreement must be agreed to by all parties involved by an addendum signed by the authorized representative of both parties.
  - This agreement can be reopened if State and Federal funding regulations restrict the type of service that can be funded in any ADA or ancillary service component of the Valley Transit budget. This does not apply to the federal funding rate.
- 18. **Electronic Signatures**. This Agreement may be executed in counterparts, either by original signature or verified electronic signature, each of which shall be deemed an original, but such counterparts shall together constitute but one and the same agreement. The headings in this Agreement are inserted for convenience of reference only and shall not constitute a part hereof.

SIGNATURES CONTINUE ON THE NEXT PAGE

IN WITNESS WHEREOF, the parties have caused the forgoing instrument to be executed on the date of last signature below.

## **CITY OF APPLETON**

BY:	By:
JACOB A. WOODFORD, MAYOR	AMY MOLITOR, CITY CLERK
PROVISION HAS BEEN MADE TO PAY THE LIABILITY, WHICH WILL ACCRUE UNDER THE CONTRACT.	Approved as to Form:
JERI A. OHMAN, FINANCE DIRECTOR	CHRISTOPHER R. BEHRENS, CITY ATTORNEY
WINNE	EBAGO COUNTY
	BY: GORDON HINTZ, COUNTY EXECUTIVE
	Date:
	By: Julie Barthels, County Clerk
	Date:

CL: 22-0939AKA.DG